

Report No. J542/TS rev B April 2015

PROPOSED RESIDENTIAL ACCOMMODATION BEVINGTON BUSH, LIVERPOOL

TRANSPORT STATEMENT

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TRANSPORT STATEMENT

CONTROLLED DOCUMENT

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1. INTRODUCTION

DTPC has been appointed by FCH Architects on behalf of Jamworks Ltd to provide transport and highway advice for the traffic and transportation implications associated with the proposed residential accommodation Bevington Bush, Liverpool.

The application relates to a site located in the urban area currently used for B2 uses which will be redeveloped.

Following submission feedback was provided by Highways and the report has been up dated to take on board the concerns raised and the changes to the scheme, for ease these are in red.

In order to advise the highway authority, this report provides information on the scope of traffic and transport planning aspects of the development proposals, and forms supplementary information to assist in the determination of the planning application.

It deals solely with the proposals for the area within the red line plan.

The TS discusses the following issues:

- Site and Local Area
- Existing Highway Conditions
- Development Proposals
- Access Considerations
- Summary & Conclusions.

This report has been prepared solely in connection with the proposed development as stated above. As such, no responsibility is accepted to any third party for all or any part of this report, or in connection with any other development.

2. NATIONAL AND LOCAL POLICY GUIDANCE

National Policy

Increasing travel choice and reducing dependency on car travel is an established aim across all areas of government policy development, documents and guidance alongside addressing climate change and reducing CO₂ emissions. Travel planning to date has focused on reducing single occupancy car use to specific destinations. Recent national guidance has broadened this, outlining the potential for Residential Travel Plans and addressing trips generated from individual origins (homes) to multiple and changing destinations. The Department for Transport (DfT) also published "Smarter Choices – Changing the Way We Travel" focusing on softer education and persuasive measures which are a key element of travel plans.

National planning policy ensuring that development plans and planning application decisions contribute to delivery of development that is. It states that development should ensure environmental, social and economic objectives would be achieved together over time.

It will also contribute to global sustainability, by addressing the causes and impacts of climate change, reducing energy use and emissions by encouraging development patterns that reduce the need to travel by car and impact of transporting goods as well as in making decisions in the location and design of development.

Future of Transport 2004

2004, Department for Transport (DfT) published a long-term strategy (*Future of Transport* White Paper) which examines the factors that will shape travel and transport over the next thirty years. It sets out how the Government will respond to the increasing demand for travel, maximising the benefits of transport while minimising the negative impact on people and the environment.

Central to the strategy is the need to bring transport costs under control, the importance of shared decision making at local, regional and national levels to ensure better transport delivery, and improvements in the management of the network to make the most of existing capacity.

National Planning Policy Framework

Abstracts are provided for reference, the **bold italics** are added to emphasis the key policies related to the development:

Achieving sustainable development

- There are three dimensions to sustainable development: economic, social and environmental. These dimensions give rise to the need for the planning system to perform a number of roles:
- an economic role contributing to building a strong, responsive and competitive
 economy, by ensuring that sufficient land of the right type is available in the right places and at
 the right time to support growth and innovation; and by identifying and coordinating
 development requirements, including the provision of infrastructure;
- a social role supporting strong, vibrant and healthy communities, by providing the supply of
 housing required to meet the needs of present and future generations; and by creating a high
 quality built environment, with accessible local services that reflect the community's needs and
 support its health, social and cultural well-being; and
- an environmental role contributing to protecting and enhancing our natural, built and historic
 environment; and, as part of this, helping to improve biodiversity, use natural resources
 prudently, minimise waste and pollution, and mitigate and adapt to climate change including

The presumption in favour of sustainable development

14 At the heart of the National Planning Policy Framework *is a presumption in favour of sustainable development*, which should be seen as a golden thread running through both planmaking and decision-taking.

For decision-taking this means

- approving development proposals that accord with the development plan without delay; and
- where the development plan is absent, silent or relevant policies are out-of-date, granting permission unless:
 - o any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole: or
 - specific policies in this Framework indicate development should be restricted

Core planning principles

- 1 7 W ithin the overarching roles that the planning system ought to play, a set of core land-use planning principles should underpin both plan-making and decision-taking.
- encourage the effective use of land by reusing land that has been previously developed (brownfield land), provided that it is not of high environmental value;
- actively manage patterns of growth to make the fullest possible use of public transport, walking and cycling, and focus significant development in locations which are or can be made sustainable; and
- take account of and support local strategies to improve health, social and cultural wellbeing for all, and deliver sufficient community and cultural facilities and services to meet local needs.

Promoting sustainable transport

- Transport policies have an important role to play in facilitating sustainable development but also in contributing to wider sustainability and health objectives. Smarter use of technologies can reduce the need to travel. The transport system needs to be balanced in favour of sustainable transport modes, giving people a real choice about how they travel. However, the Government recognises that different policies and measures will be required in different communities and opportunities to maximise sustainable transport solutions will vary from urban to rural areas.
- 32 All developments that generate significant amounts of movement should be supported by a Transport Statement or Transport Assessment. Plans and decisions should take account of whether:
- the opportunities for sustainable transport modes have been taken up depending on the nature and location of the site, to reduce the need for major transport infrastructure;
- safe and suitable access to the site can be achieved for all people; and
- improvements can be undertaken within the transport network that cost effectively limit the significant impacts of the development. <u>Development should only be prevented or refused</u> on transport grounds where the residual cumulative impacts of development are severe.
- 34 Plans and decisions should ensure developments that generate significant movement are located where the need to travel will be minimised and the use of sustainable transport modes can be

maximised. However this needs to take account of policies set out elsewhere in this Framework, particularly in rural areas.

- 35 Plans should protect and exploit opportunities for the use of sustainable transport modes for the movement of goods or people. Therefore, developments should be located and designed where practical to
- accommodate the efficient delivery of goods and supplies;
- give priority to pedestrian and cycle movements, and have access to high quality public transport facilities;
- create safe and secure layouts which minimise conflicts between traffic and cyclists or pedestrians, avoiding street clutter and where appropriate establishing home zones;
- incorporate facilities for charging plug-in and other ultra-low emission vehicles; and
- consider the needs of people with disabilities by all modes of transport.
- A key tool to facilitate this will be a Travel Plan. All developments which generate significant amounts of movement should be required to provide a Travel Plan.
- Planning policies should aim for a balance of land uses within their area so that people can be encouraged to minimise journey lengths for employment, shopping, leisure, education and other activities.
- For larger scale residential developments in particular, planning policies should promote a mix of uses in order to provide opportunities to undertake day-to-day activities including work on site. Where practical, particularly within large-scale developments, key facilities such as primary schools and local shops should be located within walking distance of most properties.
- 39 If setting local parking standards for residential and non-residential development, local planning authorities should take into account:
- the accessibility of the development;
- the type, mix and use of development;
- the availability of and opportunities for public transport;
- local car ownership levels; and
- an overall need to reduce the use of high-emission vehicles.
- 40 Local authorities should seek to improve the quality of parking in town centres so that it is convenient, safe and secure, including appropriate provision for motorcycles. They should set appropriate parking charges that do not undermine the vitality of town centres. Parking enforcement should be proportionate.
- Local planning authorities should identify and protect, where there is robust evidence, sites and routes which could be critical in developing infrastructure to widen transport choice.

Decision-taking

- 186 Local planning authorities should approach decision-taking in a positive way to foster the delivery of sustainable development. The relationship between decision-taking and planmaking should be seamless, translating plans into high quality development on the ground.
- 187 Local planning authorities should look for solutions rather than problems, and decision-takers at every level should seek to approve applications for sustainable development where possible. Local planning authorities should work proactively with applicants to secure developments that improve the economic, social and environmental conditions of the area.

Emerging Core Strategy

The authority is currently reviewing consultation replies to the draft strategy, the following abstracts are provided for those that relate to transport matters.

Strategic Policy 1

Sustainable Development Principles

To ensure the sustainable growth of the City new development should be located and designed so that resources are used prudently, the local and wider environment is protected, the challenges of climate change are addressed and the needs of the whole community are taken into account. New development should:

- As a first priority, be located on previously-developed land and buildings ahead of greenfield sites
- Improve accessibility, reduce the need to travel by motorised transport and where travel is necessary, enable convenient and safe access by sustainable transport modes

The site reuses brownfield land in the urban area.

Strategic Policy 4

Economic Development in the City Centre

- Development by companies in the financial and professional industries will be directed towards the Commercial District (particularly around Pall Mall).
- 2. The Knowledge Quarter, centred on the university and hospital facilities clustered on the eastern edge of the City Centre, will be one of the key growth areas during the period of the Core Strategy, creating a range of job opportunities, to the benefit of residents of all parts of the City Region. Other parts of the City Centre (such as the Baltic Triangle) will be the preferred location for further mixed use development, including those associated with digital and creative industries.
- Expansion of cultural and tourism facilities will be supported on the Waterfront and in the cultural quarter around the William Brown Street / Lime Street and Hope Street areas.

The accommodation will help to support the local services in the area and the other uses nearby reducing the overall need to travel.

Strategic Policy 34

Improving Accessibility and Managing Demand for Travel

- Development proposals should make the best use of existing transport infrastructure.
 Where this cannot be achieved, development should be phased to coincide with new transport infrastructure provision.
- Developments which singly or in combination have a significant impact on the movement
 of people or goods, should, through the provision of Travel Plans, positively manage travel
 demand and contribute to the improvement of accessibility in general, particularly by more
 sustainable modes of transport including walking, cycling and public transport.

The site lies in the heart of the urban area supported by high quality walking, cycling and public transport facilities.

Local Transport Planning Policy

As stated above The City of Liverpool is currently progressing its LDS and Core Strategy, this has saved some of the Unitary Development Plan adopted in 2002 policies for Transport i.e.

Policy T6, Cycling

The City Council will promote and support initiatives designed to maximise the role of cycling as a transport mode by:

- Introducing appropriate traffic calming and speed reduction measures on designated cycle routes and areas of high cycle usage; and
- Ensuring that secure cycling parking facilities are provided at locations regularly visited by the public and requiring new developments to provide secure cycle parking facilities.

The proposed development will incorporate suitable amounts of cycle parking to meet the needs of their uses.

Policy T7, Walking and Pedestrians

The City Council will implement measures to encourage walking as a mode of transport and to make the pedestrian environment safer and more convenient by:

- Improving signing, lighting, surfaces, visibility and crossing places throughout the City and particularly within the City Centre, District Centres and other shopping centres;
- Improving access and mobility for all pedestrians, and particularly disabled people and carers with small children;
- Catering for pedestrians' needs in the design of all new highway improvement schemes, traffic management schemes, the road maintenance programme, and giving consideration to the provision of safe and convenient walking routes through all major development and redevelopment sites; and
- Investigating the possibility of introducing traffic calming measures and speed reduction measures in areas where heavy pedestrian flows are experienced or can be anticipated.

In relation to the above the area has been the subject of improvement measures which have included improved pedestrian crossing facilities.

Policy T12, Car Parking Provision in New Developments

All new developments including changes of use, which generate a demand for car parking will be required to make provision for car parking on site, to meet the minimum operational needs of the development. Additional space for non-operational car parking will be permitted up to a maximum standard. This will be determined by:

- · The nature and type of use;
- Whether off-site car parking would result in a danger to highway and pedestrian safety;
- Whether the locality in which the proposed development is located is served by public car parking facilities:
- · Whether off-site parking would result in demonstrable harm to residential amenity; and
- The relative accessibility of the development site by public transport services.

The proposed development is seen as a natural extension to the local offer and will form the basis of shared trips in the area.

The roads in the immediate area of the development have excellent public bus connections, and the City Centre is within an easy walking distance.

Summary

The overriding theme of national policy is that developments must be accessible by sustainable means of transport and accessible to all members of the local community. Local policy is to echo the sustainability sentiment of national policy.

The proposed development is located on brownfield land in the urban environment which makes it a sustainable use of land as well improving local amenity. Also, the development will incorporate uses with good linkages to local facilities and infrastructure which will promote sustainability by reducing the number of car trips to local facilities.

Furthermore there are:

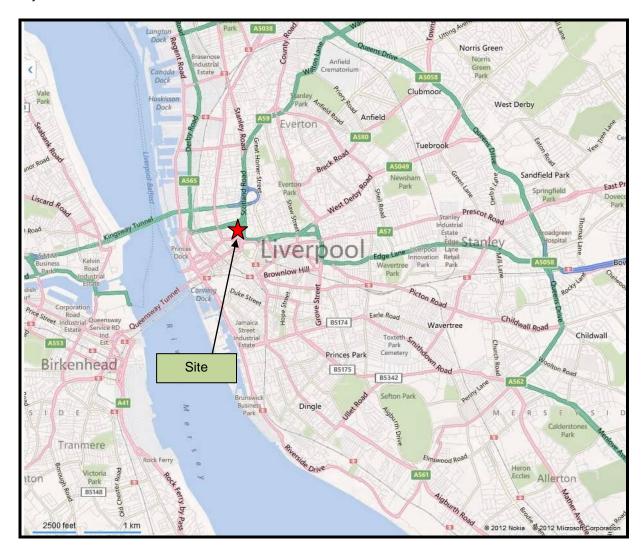
Pedestrian and cycle linkages to a number of locations and facilities are available, frequent public transport services to other major centres and interchanges, and adequate parking provision all ensure that this development is as sustainable, as required in local and national policy.

3. SITE DESCRIPTION

Site location context

The site is situated on the northerly edge of Liverpool City Centre in a mixed use employment and residential area to the west of the Byrom St corridor.

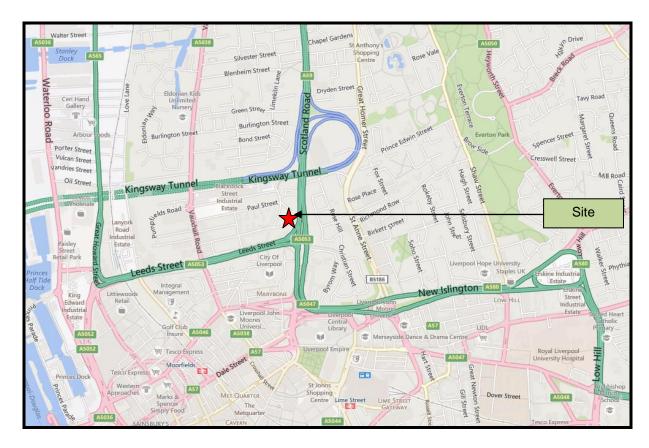
Situated approximately 1 km of the A580 leading to Edge Lane M62 corridor, the site is highly accessible by a variety of modes and is also within a reasonable walking distance of a wide variety of city centre facilities and attractions.



Site location plan in relation to neighbouring settlements and locally overleaf

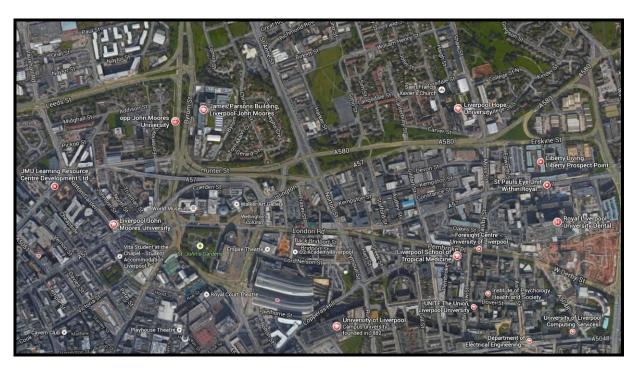
From the site, the A580 corridor gives the most convenient access to the primary radial route corridors in Liverpool.

The A5047 Edge Lane for the M62 and areas to the east; the Whitechapel corridor for destinations to the south; and the Byrom for access to Southport, the M58 and areas to the north.



Local area setting and the site.

The site is to the west of the University offer to the NE/E of the city. All a within an easy walk of the site which also has a number of existing student blocks to the west of the site.



Local Highway Provision

All the roads in the area are of a standard carriageway width appropriate for their usage, with footpaths and street lighting. They serve primarliy an urban centre catchment containing local

services/retail units and employment. From site observation the area has a typical traffic flow charateristic associated with an urban area i.e. distinct AM and PM flow periods.



To the immediate east of the proposed site Byrom Street runs in a north south alignment and forms two arms of the major four arm signalised junction with Great Crosshall Street and Hunter Street. The road is of dual carriageway standard in both directions, with pedestrian crossing facilities including tactile paving provided on the northern arms of the signalised junction. To the north Byrom Street links with the A59 Scotland Road and provides access to the strategic route network including the M6 (North), St Helens, Widnes, Liverpool Airport and the Wallasey Tunnel. To the south Byrom Street provides direct access to Liverpool City Centre with its associated retail and commercial areas.

Given its role as a primary route into and out of Liverpool City Centre Byrom Street, including the signalised junction with Great Crosshall Street/Hunter Street, is heavily trafficked in both a northerly and southerly direction.

Naylor Street runs in a west-east direction linking Gardner's Row to the east with Vauxhall Road to the west. This links to a number of north south links leading to the Liverpool City Centre crossing Leeds Street. The Leeds St/Byrom St junction has pedestrian and cycle crossing facilities linking to the east and the University complex some 350m away.

A detailed photographic record of the local access and setting is provided below for future reference



In and out of Bevington Bush north edge of the site



View left and right from Bevington Bush.



On street parking along Paul Street and Naylor Street



Site frontage from north and south approaches



View left and right from site frontage showing clear sight lines



Walk and cycle route from site to Leeds Street showing crossing point



Route leads from Leeds Street to City centre via Fontenoy Street



Edgar Street south edge of site leading to Byrom Street



Byrom Street walk and cycle crossings

Accident review

The national CrashMap accident record site uses data collected by the police about road traffic crashes occurring on British roads where someone is injured.

This data is approved by the National Statistics Authority and reported on by the Department for Transport each year.

This site uses data obtained directly from official sources but compiled in to an easy to use format showing each incident on a map. Incidents are plotted to within 10 metres of their location and as such, can sometimes appear to be off the carriageway.

Where a number of incidents occur in the same location they are grouped together and shown on the map by a number in a purple coloured box.

Access to the national data base has been undertaken and the resultant mapping provided for reference.

There have been 8 accidents recorded in the local area to the east as shown overleaf but none along the two access routes. The area is well used and such levels would not seem excessive in nature, for a major junction.

Whilst any accident is regrettable incidents of this nature the analysis of accident records has not identified any patterns would not indicate a safety issue arising from the operation of the network at the site access area which requires more detailed consideration as part of this TS.



Summary

The local urban area has a good level of infrastructure in terms of road widths, path provision, st lighting and crossing points. The safety records indicate that the area has some recorded events but not at a level where safety issues would arise requiring intervention.

4. EXISTING NON MOTORISED TRAVEL OPTIONS TO THE SITE

It is important to recognise that national Government guidance encourages accessibility to new developments by non-car travel modes. New proposals should attempt to influence the mode of travel to the development in terms of gaining a shift in modal split towards non car modes, thus assisting in meeting the aspirations of current national and local planning policy.

The accessibility of the proposed development sites by the following modes of transport has, therefore, been considered:

- 1. Accessibility on foot and cycle;
- 2. Accessibility by public transport.

Walking and cycling

The proximity of the site in relation to the central core of Liverpool City Centre, pedestrian facilities are numerous and generally of good quality – particularly in areas which have experienced urban realm improvements as part of the City Centre Movement Strategy (CCMS) which seeks to discourage through traffic within the City Centre; has significant improvements to public transport facilities; and wide ranging urban realm / pedestrian enhancements.

The local area has excellent facilities to promote movement of pedestrians, puffin crossings, wide footways, and directional signage to aid visitors to the area.

The proposed development site is located in the urban area with a range of local land uses, services and facilities.

Experience from good practice in Travel Planning development generally suggests that pedestrians are prepared to walk up to 2kms between home and workplace, provided that accessible footway routes are identified.

ACCEPTABLE WALKING DISTANCES [INSTITUTE OF HIGHWAYS AND TRANSPORTATION]									
Walking Distance Local Facilities * District Facilities** Other									
Desirable	200m	500m	400m						
Acceptable	400m	1000m	800m						
Preferred Maximum	800m	2000m	1200m						
* Includes food shops, public transport, primary schools, crèches, local play areas									
** Includes employment, se	econdary schools, health fac	ilities, community / recreation	n facilities						

Importantly, the 0.8km yellow / 2km brown distance are the 10 and 25 minutes walk journeys covers other education and shopping facilities. There are, therefore, opportunities for residents to access a range of shopping, employment, leisure, and service facilities on foot.

For the key urban areas a 200m desirable distance to bus stops based on urban studies corresponds to a walk time of 2.5 minutes, based upon typical normal walking speed, the site lies well within this distance for the stops shown on Byrom Street.



400m, 800m and 2000m walk isochrones reflecting 5, 10 and 25 minutes walk journeys are shown overleaf.

The CIHT report provides guidance about journeys on foot. It does not provide a definitive view on distances, but does suggest a preferred maximum distance of 2000m for walk commuting trips this extends to cover a considerable part of the urban area.

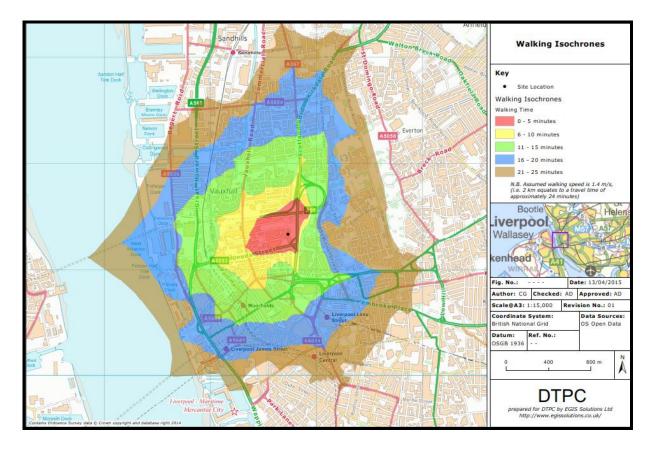
This is supported by the now superseded PPG 13 and the National Travel Survey which suggests that most walking distances are within 1.6km thus accepted guidance states that walking is the most important mode of travel at the local level supporting the above statement.

The DfT identify that 78% of walk trips are less than 1km in length, (DfT Transport Statistics GB).

Importantly, the 2km walk catchment also extends to cover the full residential and employment area. There are, therefore, significant opportunities for travel on foot.

Clearly, there is also potential for walking to form part of a longer journey for residents via the bus services.

In conclusion, the proposed application site can be considered as being accessible on foot.



Walk Catchments

Clearly, there is also potential for walking to form part of a longer journey for residents and employees to and from the proposed development.

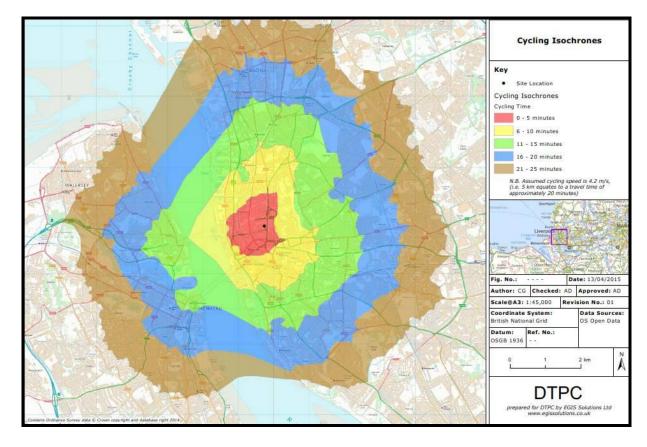
There are existing pedestrian routes in the vicinity of the site that will assist the accessibility of the site for pedestrians.

Historic Guidance and perceived good practice suggests: "Cycling also has potential to substitute for short car trips, particularly those under 5km and to form part of a longer journey by public transport" The CIHT guidance 'Cycle Friendly Infrastructure' (2004) states that: "Most journeys are short.

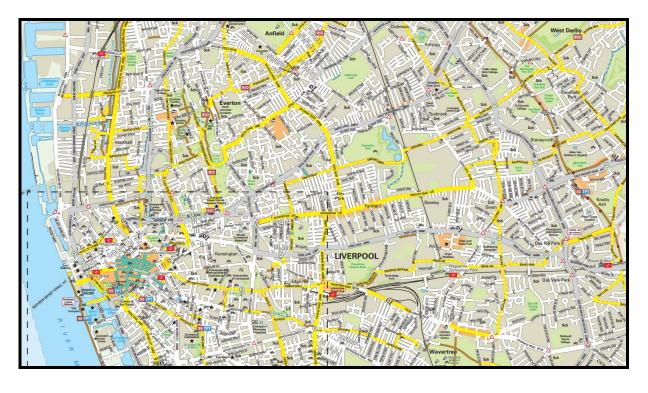
Three quarters of journeys by all modes are less than five miles (8km) and half under two miles (3.2km) (DOT 1993, table 2a). These are distances that can be cycled comfortably by a reasonably fit person." (para 2.3)

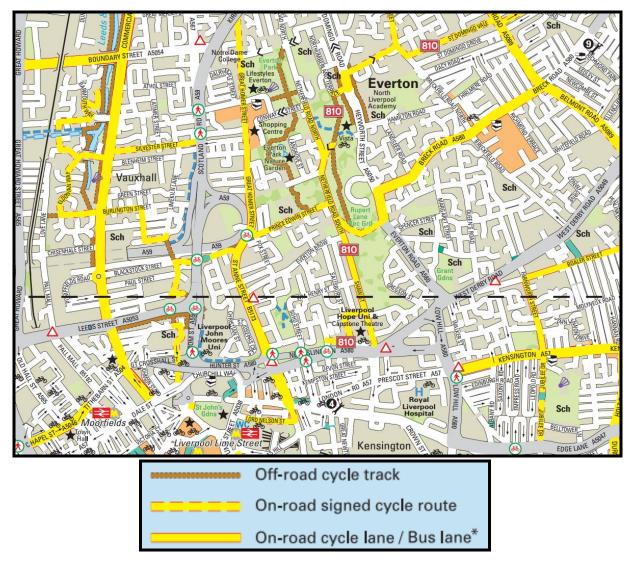
The National Travel Survey NTS (undertaken annually by the DfT) has identified that bicycle use depends on topography, but a mean distance of between 5-10 kilometres is considered a reasonable travel distance between home and workplace. For the purposes of this report the national guidance of 5km has been used.

The brown area indicates the 5 km distance. It incorporates a substantial part of the adjacent urban areas, which means the development site is well linked to the wider area.



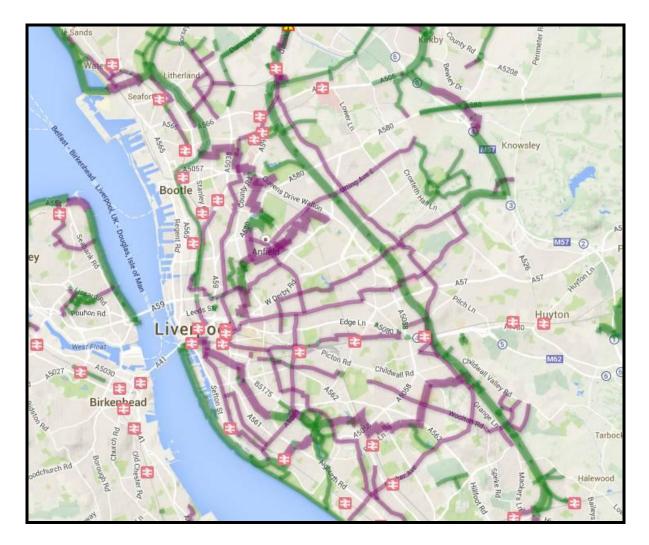
Cycle Catchments and local network below





Route 810 lies around 1000m from the site connecting it to the wider network, local signage below.





Cycle parking has been provided at nodes of activity – including retail and leisure centres and at various locations around the area. The site adds to this provision.



St Bartholomew Rd/Leeds St City Bike provision

The Liverpool Cycle map is available online:

http://www.letstravelwise.org/files/1195395393_Cycle%20Map%20-%20Liverpool%202011.pdf

The 'Everton Park and the Mersey' route map may be useful for residents: http://www.letstravelwise.org/files/80318448_cycle-route-map-everton-park-mersey.pdf

Therefore, there are a variety of leisure, employment and amenity attractions within the cycle catchment area that can access the site. In conclusion, the proposed application site can be considered as being served by the cycle network and is therefore accessible by cycle.

Public Transport

An effective public transport system is essential in providing good accessibility for large parts of the population to opportunities for work, education, shopping, leisure and healthcare in the town and beyond.

The CIHT 'Guidelines for Planning for Public Transport in Developments' (March 1999) set out that, in considering public transport provision for development, three questions need to be addressed: "What is the existing situation with respect to public transport provision in and around the development?

What transport provision is required to ensure that the proposed development meets national and local transport policy objectives? Are the transport features of the development consistent with the transport policy objectives, and if not, can they be changed to enable the policy objectives to be achieved?" (para 4.18).

As shown in the walking section the development site is located well within 200 metres from the nearest bus stops. The bus stops closest to the site are along Byrom Street, as shown by the photo below.



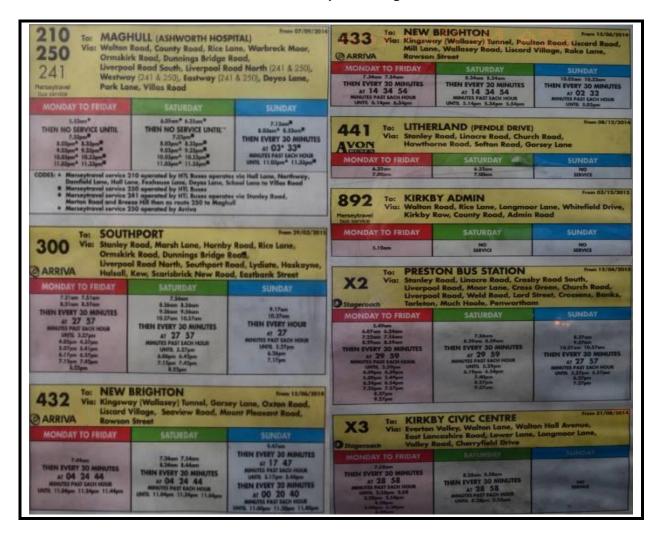
Bus stops and services for the Byrom Street corridor north of the site



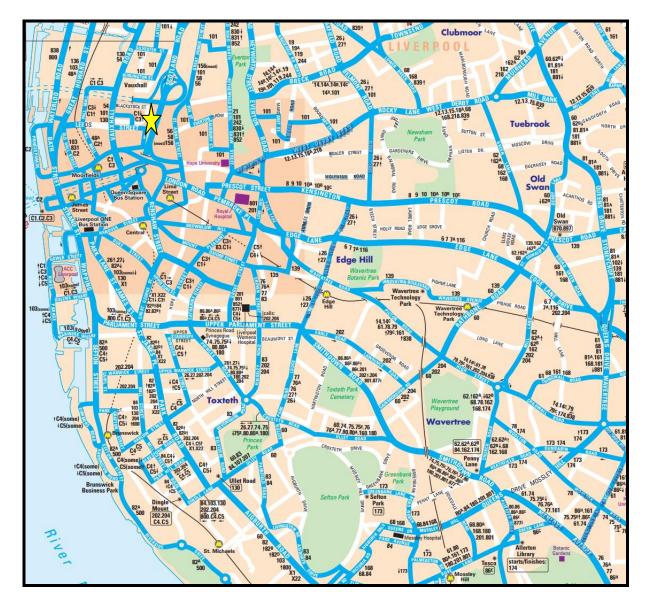
Walk route to stops from site



Walk route from stop to Bevington Bush



BU services along Byrom Street



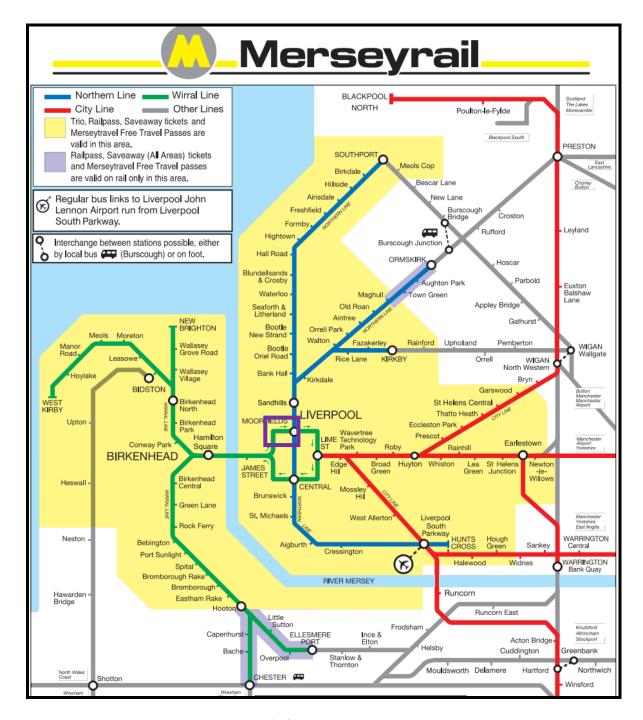
Local bus routes

Rail network

The local rail station is just outside the 800m walk distance at 950m from policy which still allows the site to access a wide catchment area via rail and possibly cycle/taxi connection.

Liverpool Lime Street is a main transport interchange points for Liverpool and the surrounding area. In addition to the rail services there are numerous buses stop outside the station.

These services provide an opportunity for the residents to access the wider area from the proposed development via public transport.



Rail network

Private hire

As with most cities the taxi offering is supplemented by private hire vehicles pre booked for pick up and drop off, ideally suited for evening leisure trips etc.

Summary

In summary, the application site can be considered as having a very good potential to be accessible by walk, cycle and public transport in accordance with planning policy guidance related to urban areas.

5. ACCESSIBILITY ASSESSMENT

The following assessment is based on LCC SPD, score needed below and assessment follows.

C3 Dwelling Houses	Urban Centre	Major & Large	4	4	5	3
(For flats with no		Medium	2	3	5	3
'internal circulation',	Other Urban	Major & Large	4	5	5	1
issues, i.e. no car park, reduce walking and cycling target by 1.)		Medium	4	3	5	1

	Access Diagram						
developm (This can	Has a diagram been submitted which shows how people move to and through the development and how this links to the surrounding roads, footpaths and sight lines? (This can be included within the Design and Access Statement, see Section 2.25.) If a diagram has not been submitted your application may not be processed.						
Access or	Access on Foot Points						
Safety		Yes /					
Location	Housing Development: Is the development	Yes	2	2			
	within 500m of a district or local centre (see Accessibility Map 1 in Appendix F) Other development: Is the density of existing local housing (i.e. within 800m) more than 50 houses per hectare (see Accessibility Map 4 in Appendix F)	No	0				
Internal	Does 'circulation' and access inside the sites	Yes	1	1			
Layout	reflect direct, safe and easy to use pedestrian routes for all; with priority given to pedestrians when they have to cross roads or cycle routes?	No	0				
External Layout	Are there barriers between site and local facilities or housing which restrict pedestrian access? (see Merseyside Code of Practice on	There are barriers	-2	1			
	Access and Mobility)e.g. No dropped kerbs at crossings or on desire lines; Steep gradients; A lack of a formal crossing where there is heavy traffic; Security concerns, e.g. lack of lighting.	There are no barriers	1				
Other		Yes /					
			Total (B)				
Summary	Box A: Minimum Standard (from Table 3.1) 4 accommodation	Comments or action any shortfall	needed t	o correct			
	Box B: Actual Score						

Access by	Cycle			Points	Score
Safety	Are there safety issues to or a road junctions within for cyclists due to the levi issues in your application	dangerous right turns		Yes /	
Cycle Parking	Does the development location with natural sur communal cycle parking parking standards and of	propriate contribute to		Yes /	
Location	Housing Development:		Yes	2	2
	within 1 mile of a district or local centre (see Accessibility Map 1) Other Development: Is the density of local housing (e.g. within 1 mile) more than 50 houses per hectare (see Accessibility Map 4 in Appendix F)				
Internal	Does 'circulation' and access inside the site Yes			1	1
layout	reflect direct and safe cycle routes; with priority given to cyclists where they meet motor vehicles?				
External Access	The development is within 400m of an existing or proposed cycle route (see Accessibility Map 1 in Appendix F) and / or proposes to create a link to a cycle route, or develop a route?				1
	The development is not route (see Accessibility	ing or proposed cycle	-1		
Other	Development includes s	shower facilities and	Yes	1	1
	lockers for cyclists		No	0	
				Total (B)	
Summary	Box A: Minimum Standard (From Table 3.1) Comments or action any shortfall				to correct
	Box B: Actual Score	5			

Access by	Access by Public Transport					
Location and access to public	Is the site within a 200m safe and convenient walking distance of a bus stop, and/or within 400m of a rail station? (See Accessibility Map 2 in Appendix F).		Yes No	0	2	
transport	Are there barriers on dire routes to bus stops or ra A lack of dropped lack of A lack of formal creating the results of the r	There are barriers There are no barriers	1	1		
Frequency	High (four or more bus services or trains an hour) Medium (two or three bus services or trains an hour) Low (less than two bus services or trains an hour)				2	
Other	The proposal contributes to bus priority measures serving the site The proposal contributes to bus stops, bus interchange or bus or rail stations in the vicinity and/or provides bus stops or bus interchange in the site			1		
	The proposal contributes to an existing or new bus service					
Summary	Box A: Minimum Standard (from Table 3.1) Box B: Total Score Comments or action any shortfall			Total (B):	to correct	

Vehicle Ac	cess and Parking			Points	Sco	re
Vehicle access	Is there safe access to and safety issues.	from the road? If no	o, you must address		Yes	
and circulation	Can the site be adequately issues.	serviced? If no, you	must address service		Yes	
	Is the safety and convenier and public transport) affect address safety issues.					No
	Has access for the emerge must provide emergency se		provided? If no, you		Yes	
	For development which generates significant freight movements, is the site easily accessed from the road or rail freight route networks (i.e. minimising the impact of traffic on local roads and neighbourhoods) (see Accessibility Map 3 in Appendix F)? If no, please provide an explanation.					
Parking	The off-street parking provided is more than advised in Section 4 for that development type. If yes, parking provision must be reassessed.					No
	The off-street parking provi development type	Section 4 for that	1	1	No	
	The off-street parking provide in Section 4 for that develowith another development)		2	Yes	2	
	For development in controlled parking zones:					
	 Is it a car free develop 		1	0	No	
	 Supports the control or removal of on-street parking spaces (inc provision of disabled spaces), or contributes to other identified measures in the local parking strategy (including car clubs) 					No
				Total (B):		
Summary	minimum Standard	3 accommodation	Comments or action any shortfall. If con- appropriate for the in parking (see section been provided, plea	ditions are reduced le (4), but thi	e evel o is has	f not

The site meets the scoring requirement and the local facilities meet the needs of an urban centre.

6. CAR PARKING POLICY REVIEW

Introduction

The original application set out no parking on site based on accessibility and location, the policy requires 1: but LCC consider this to be unnecessary but still feel a level of parking is needed.

For completeness the following review has been undertaken to show the zero parking was acceptable in policy terms but in any event the lower parking levels are acceptable.

Liverpool Unitary Development Plan 2006-2016

Whilst the UDP itself cannot implement new transport schemes or control transport services, its land use policies must link to and support the transport objectives and proposals of the LTP. In this respect the UDP will have two key roles to play:

- Protect sites for new transport proposals; and
- Ensure that the design and location of all other new development contributes to more sustainable travel patterns.

Policies influencing the location, density, design and mix of land uses are found throughout the UDP and are used to help reduce the need to travel and the length of journeys. For instance, development that would generate significant travel demand should be located in the City Centre or district centres, and any alternative location must have ready access by public transport, cycling or walking. Appropriate sites must be allocated for such development where possible.

Policy T12, Car Parking Provision in New Developments

All new developments including changes of use, which generate a demand for car parking will be required to make provision for car parking on site, to meet the minimum operational needs of the development. Additional space for non-operational car parking will be permitted up to a maximum standard. This will be determined by:

- The nature and type of use;
- Whether off-site car parking would result in a danger to highway and pedestrian safety;
- Whether the locality in which the proposed development is located is served by public car parking facilities;
- Whether off-site parking would result in demonstrable harm to residential amenity; and
- The relative accessibility of the development site by public transport services.

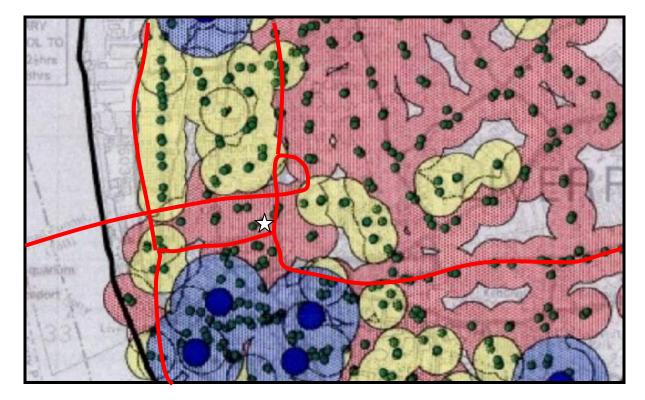
Abstracts from the SPD

The Local Transport Plan for Merseyside 2006/7–2010/11, Supplementary Planning Guidance Note 8, provides the current parking standards to be adopted throughout Merseyside. Table 7.1 contains a summary of the parking standards and the number of spaces required within the development in-line with the published standards.

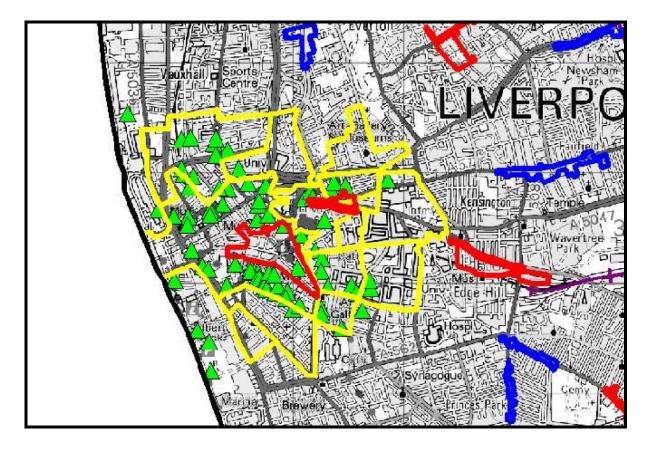
4.15 When dealing with residential parking, a request will be made for developers to make provision for a ratio of 0.70;1 parking spaces to dwellings.

Where a developer is unable to achieve this, or where this is not desirable, a request for access to be improved by other modes, either through contributions or direct improvements on the ground, will be made.

- 4.16 We may encourage lower levels of parking, along with adequate support for walking, cycling, public transport and travel plans, where:
 - The development is in an accessible location (such as within the City Centre, District or Local Centre), or where there is good public transport access (see accompanying Accessibility Maps, map 2);
 - Initiatives to reduce traffic are planned for, or are being introduced, in the area; and
 - There is adequate off-street parking within 400m or potential for shared use of spaces (for example, in mixed-use developments).
- 4.17 In such circumstances where lower levels of car parking are not provided the reasons why should be stated in the completed Accessibility Checklist.



The site clearly lies in the required highly accessible area for 200m bus stop buffer.

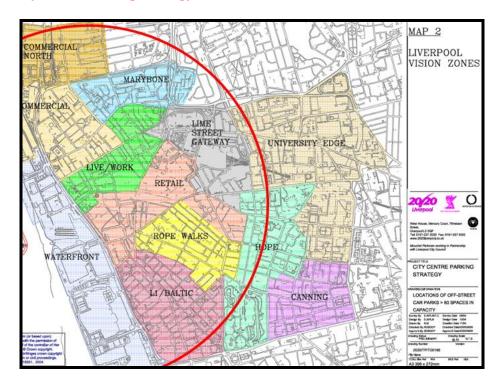


The Appendix F indicates that the lies in a controlled parking zone but no evidence is on site.

Car parking policy is set out below:

Vehicle Type	Standard
Cycles	Houses – No minimum
	Flats – 1 secure space for every 1 flat, plus 1 visitor cycle stand per 10 units
	Sheltered Housing – 1 secure staff cycle space per 10 units, plus cycle parking for visitors
People with disabilities	Wheelchair housing – 1 space per dwelling, with dimensions suitable for use by people with disabilities.
	General housing – where justified by the likely occupancy of the dwelling and reserved for use by people with disabilities, above a threshold of 5 units, 1 space per 10 units or part therefore, with dimensions suitable for use by people with disabilities.
General Car Parking	Car Free:
(Guideline)	0 spaces per dwelling
	City Centre:
	Flats – Average of 0.70 space per dwelling
	Outside the City Centre:
	Flats – 1 space per dwelling
	Houses – Average of 1.5 spaces per dwelling

Liverpool City Centre Parking Strategy



From the centre the Bevington area is similar in terms of distance the Baltic are where a CPZ is in place.

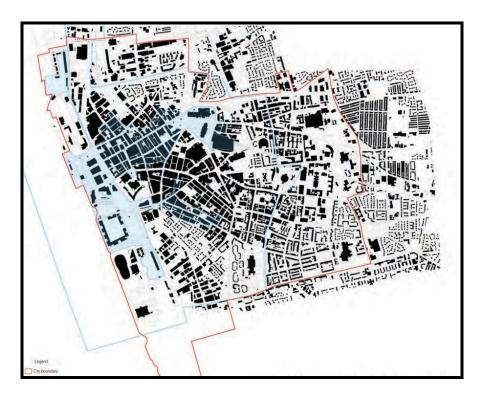
The study was carried out in 2006 and is therefore quite dated in terms of the changing City development that is ongoing, it also pre dates the NPPF and the emerging local plan.

The Strategic Investment Framework sets out.

Analysis of 2000 SRF Spatial Objectives

	Objective		Is this still a consideration for 2011-2026?
Movement	Radically improve the approaches and gateways to the City	In part	Yes
	Significantly extend pedestrian priority areas	Yes	-
	Develop ferry/cruise liner terminal and public transport hub at Pier Head/ Mann	In Part	Yes
	Island		
	Reduce dominance on traffic on the strand and improve conditions for pedestrian	No	Yes
	and cyclists		
	Enhance local community routes for pedestrians, cyclists and public transport	In part	Yes
	users		
	Improve access to and environment of the railway stations	In Part	Yes
	Improve access to Liverpool and Manchester Airports	In part	Yes
	Improve the quality of public transport and introduce new high quality public	In part	yes
	transport routes across the City		
	Develop a parking strategy to define supply and location	In Part	Yes
	Improve signage for private vehicles and public transport users	In Part	Yes

Clearly there is a potential residual need for the parking strategy to be taken forward for the study area set out below, this also encompasses the site area and suggests it is in the City Boundary.



Controlled parking zones

The council have a number of areas where perceived and actual conflicts between residents and employment demands are controlled by on street parking orders and enforcement, the area unfortunately lacks this type of order and these is seen as a deficiency that the site and other developments could contribute to the assessment and creation of such a zone.

The most comparable area is the Baltic Triangle which benefits from planning framework and a CPZ.



Policy summary

Key items for reference in support of the site zero parking offer.

All new developments including changes of use, which generate a demand for car parking will be required to make provision for car parking on site, to meet the minimum operational needs of the development.

Whether off-site car parking would result in a danger to highway and pedestrian safety:

Whether off-site parking would result in demonstrable harm to residential amenity; and

The relative accessibility of the development site by public transport services.

4.15 When dealing with residential parking, a request will be made for developers to make provision for a ratio of 0.70 parking spaces to dwellings.

Where a developer is unable to achieve this, or where this is not desirable, <u>a request for access to be improved by other modes</u>, either through contributions or direct improvements on the ground, will be made.

4.16 We may encourage lower levels of parking, along with adequate support for walking, cycling, public transport and travel plans, where:

The development is in an accessible location (such as within the City Centre, District or Local Centre), or where there is good public transport access (see accompanying Accessibility Maps, map 2);

There is adequate off-street parking within 400m or potential for shared use of spaces (for example, in mixed-use developments).

The car parking review for the proposed scheme sets out the detailed support for a zero/lower parking scheme that complies with the above policy direction.

7. THE DEVELOPMENT PROPOSALS AND LAYOUT

Development Proposals

The scheme promotes 381 units with ancillary communal facilities, including cycle store for cycles; bin store; reception / staff room / management; plant room and communal meeting area. 3 surface parking spaces are provided and 52 in a basement level.

The proposal also involves the provision of stands with a capacity of 202 cycles internally on the ground floor and 12 stands/24 cycles covered in the north side of the scheme giving a grand total for residents of 226.

The external design accommodates 22 stands/11 hoops for visitors.

An area for 6 city bikes is shown to the southerly side of the scheme, final location to be agreed.



Site Layout

The application also sets out an outline strategy for the next door site which is shown overleaf. The overall scheme sets out the creation of a linear park along the easterly frontage. It will incorporate cycle and walk routes improving the connect ability of the site.



Trip levels

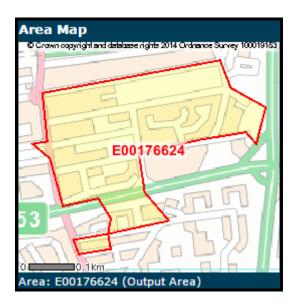
The accommodation would be non car based. The highly accessible nature of the scheme as with most centre type schemes would require staff to use walk/cycle/car share/public transport as their chosen mode of transport. These are set out in the sustainability chapter.

Car parking

The parking policy review set out the credentials of the site to accord with policy for zero/low parking levels. In addition the census for travel to work for the area has also been reviewed.

Census mode split

The table below sets out the 2011 census data mode split to compare the actually travel plan survey data to and inform the target setting.



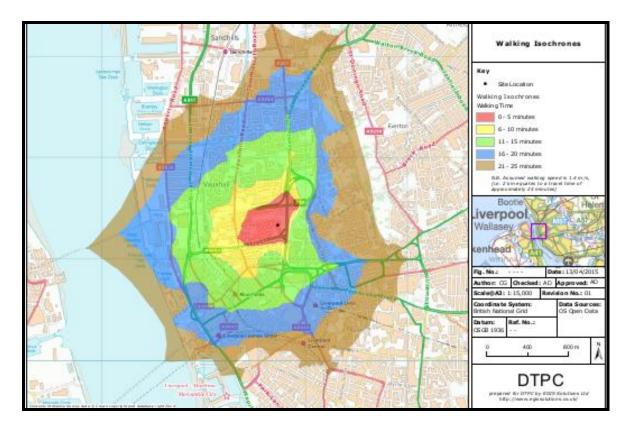
Method of Travel to Work (QS701EW)	E00176624		Liverpool		North West	
	Output Area		Metropolitan District		Region	
All Usual Residents Aged 16 to 74	266	%	196630	%	3228744	%
Work Mainly at or From Home	8	3.0	5258	2.7	144079	4.5
Underground, Metro, Light Rail, Tram	5	1.9	1102	0.6	20719	0.6
Train	25	9.4	9962	5.1	89429	2.8
Bus, Minibus or Coach	27	10.2	38601	19.6	267140	8.3
Taxi	2	0.8	2777	1.4	26302	0.8
Motorcycle, Scooter or Moped	0	0.0	794	0.4	19988	0.6
Driving a Car or Van	69	25.9	95678	48.7	2021199	62.6
Passenger in a Car or Van	35	13.2	11805	6.0	197661	6.1
Bicycle	1	0.4	4062	2.1	70557	2.2
On Foot	92	34.6	25208	12.8	351807	10.9
Other Method of Travel to Work	2	0.8	1383	0.7	19863	0.6

These indicate for a mode share of 34.6% walk, 0.4% cycle, 19.6% bus/train and 25.9% car, 13.2% by car share. It should be noted the area has a significant student block but these have dedicated parking thus increasing the use of cars locally.

This shows that for a site of 374 units the parking demand locally would be 97 spaces, much reduced from the 262 from policy.

The accessibility of the area is a key factor in lower parking offer.

The city centre is an easy 15-20 minute walk, the Universities and other employment are in 5-15 minutes.



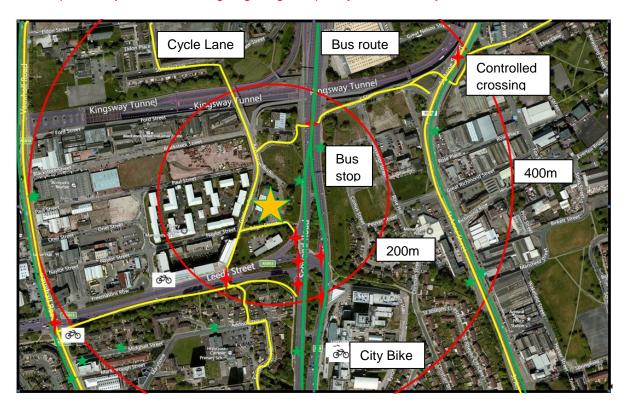
Walkers have clear routes with controlled crossings provided across major roads, some routes such as Leeds Street have already been upgraded as part of LCC investment programme.

Improved routes are provided alongside the scheme connecting to existing routes, crossings and bus stops.

Cycling routes are alongside the site with controlled crossing points of major routes, a significant part of the wider LCC area is accessible by cycle and will be enhanced by the city bike station offer.

New route alongside the site links back to the Bevington Bush route which is used on an informal basis at present.

Bus stops are adjacent to the site giving a high frequency access to major routes and connections.



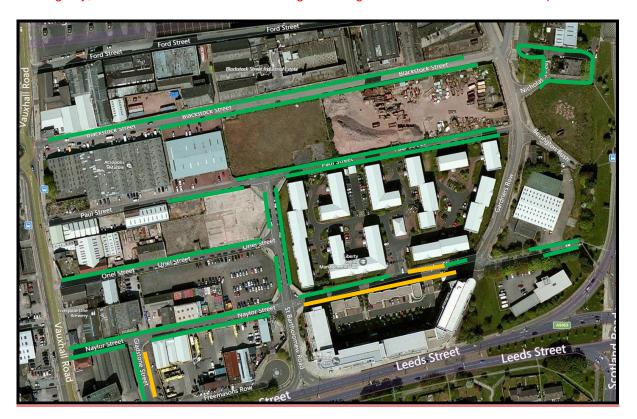
The area is this considered to be well connected to the non car mode routes to enable a view to be taken of the need for offering parking which is likely to lead to cars parked but not used.

The census data shows 26% car use for the area, well below the policy target of spaces.

The image shows car parking during the day even with reduced parking offer, hardly a good use of space.

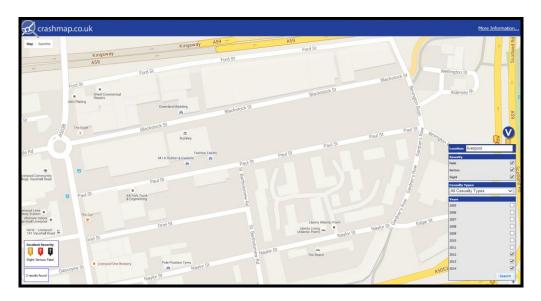


The wider area has uncontrolled on street parking along sections of the road. The amber sections are working day, unmarked areas 24 hour no waiting and the green sections no restrictions in place.



The site is clearly accessible and lies in an area forming the edge of the city centre related well to employment, retail and the universities.

It has on street parking all within the 400m policy level with little control other than corner protection for movements at junctions. A significant section of this in the 200m radius of the site. The area has residential properties but these already have parking adjacent to them during the day and night with no notified amenity issues.



In the last three years the area has no accident records in the side streets assessed as such it would be reasonable to conclude that the parking does not give rise to a safety issue that requires action.

It is proposed that the accommodation would be 55 spaces, 52 in the basement and three at ground level. This equates to 014 per unit against the 0.7 per unit from the general parking policy.



The highly accessible nature of the scheme as with most centre type schemes would require staff to use walk/cycle/car share/public transport as their chosen mode of transport. These are set out in the sustainability chapter.

As stated before car parking for visitors to the accommodation or those using the area as a shared trip/employees car sharing etc can use the local parking offer.

The parking offer is considered appropriate for the scheme and its location.

On street parking management controls

The area has significant uncontrolled long stay parking on a number of streets and extensive no parking in streets with little or no traffic flows.

It is considered that a similar controlled parking to that used in the Baltic Triangle may be part of the solution locally to provide the needs of the businesses but also allow some residential parking in a controlled manner.



The red lengths have no parking but little traffic flow as such on street controlled parking could be considered.

The green sections are currently uncontrolled and a permit scheme would be beneficial to local business and residents.

Cycle Spaces

Cycling is sustainable fast, efficient and can lead to a healthier life style. The promotion of cycling needs to be encouraged through a series of publicity campaigns. A number of organisations improve cycle access to their site by working in partnership with local authorities and cycling groups such as Sustrans (www.sustrans.org.uk).

Consideration would be given when forward planning to:

 Increase the provision of safe, secure parking as demand grows, this may be more pool cycles if space does not allow new stands.

In order to further encourage the use of cycling the following measures could also be implemented:

- Promote and publicise cycling producing cycle maps promoting safe cycle routes to the home
- Cycle user groups will ensure that the voice of cyclist is heard and will help liaise with the Council
 as required. BikeBudi and local BUG groups should be investigated

Promotion tools to encourage cycling include Bike to Work Weeks this can also coincide with a police tagging scheme.

Liverpool's cycle hire scheme "Citybike". Citybike is the largest public bicycle sharing scheme outside of London – with 160 bike stations in operation across Liverpool with a range of tariff options available,

including membership discount. More information, including a map of the existing live bike stations, can be found on the Citybike webpage: http://www.citybikeliverpool.co.uk/LandingPage.aspx

The proposed spaces are in the ground floor for visitors and in the secure areas for residents and staff.

The proposal also involves the provision of stands with a capacity of 202 cycles internally on the ground floor and 12 stands/24 cycles covered in the north side of the scheme giving a grand total for residents of 226.

The external design accommodates 22 stands/11 hoops for visitors.

An area for 6 city bikes is shown to the southerly side of the scheme, final location to be agreed.

As the secured stands are shared the provision can cater for increases in users as the demand will be spread across the day form the different type of users in a similar manner to shared car parking spaces for residential uses.

The stands will be managed by the onsite staff in the accommodation services.

In conclusion, the proposed application site can be considered as being served by the cycle network and is therefore accessible by cycle.

The site will link to the existing cycle network along Gardeners Row which is on street, the link to Leeds St and the route to the city centre and onto the Scotland Road route at the nearby signals. The landscape design takes this on board, signage will be agreed as part of the s278 works.

New dropped and a first point of the property of the property

Figure J542 Bevington Bush Fig 1 sets the connections out.

Servicing strategy

The larger deliveries are accommodated using the on street areas along Gardner's Road this arrangement is typically used and found acceptable by LCC Highways for the scale of development proposed.

The request for a designated lay-by has been considered although the no waiting allows parking for deliveries as necessary a lay by location is shown below that can be delivered by a loading bay order.

The final location would be agreed as part of the s278 process.

The existing short cul de sac to the north of the site will be retained for this scheme and if the wider scheme comes forward.

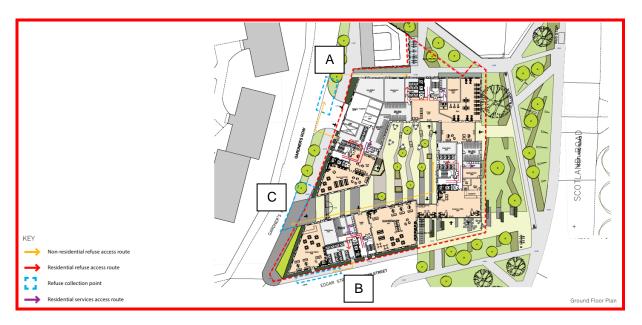
Location A existing cul de sac for refuse and maintenance access

Location B for deliveries and refuse.

Location C for refuse and maintenance access.

The site management will be responsible for ensuring the bins are taken from storage to the designated pick up locations in a timely manner and return them following emptying.

Refuse will be 1 to 2 times per week dependant on use/bin storage needs. Deliveries will be ad hoc in nature but mainly vans and a low number per day, maintenance as needed across the year.



Mitigation

The site is proposing to:

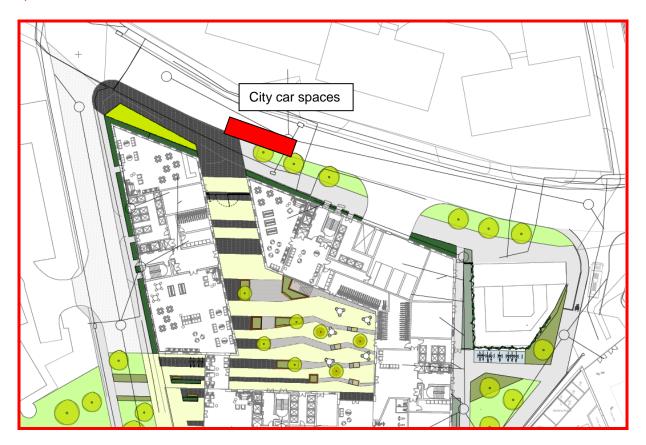
Provide a city bike station of either 6 or 12 units location to be agreed as shown on page 43.

Additional cycle parking as demand increases as part of the travel plan initiative.

Based on the mode split and the parking offer the site considered that membership of the city cycle club for the 5 years of the travel plan for a max of 25% of the residents was considered a good basis for the support of cycle use, the highway feedback has indicated that full cost year 1 and 2 for all units, half cost year 3 and 4 and 25% of costs year 5 and 6. At £60/year this for 381 units equates to £80040 over the 6 years if fully taken up, a significant increase from the £18703 initially offered. This will be managed by the on site team and TPC through the FTP.

Support to the annual metro card for area C £631/year, for first year only for 25% of the residents equates to £59314.

Promotion through the TRO of a city car club space at the site frontage for car users not allocated a space.



In addition a similar member ship of the car club based on demand but full cost year 1 and 2, half cost year 3 and 4 and 25% of costs year 5. At £60/year this for 381 units equates to £18703 over the 5 years if fully taken up. This will be managed by the on site team and TPC through the FTP. This will be managed by the on site team and TPC through the FTP.

Provide a contribution to the wider are study/management of movement and parking if required capped at £20k. (If the displacement of the commuters is considered an overriding concern then the TRO on Gardner's Row could be amended to allow parking in section thus reducing the potential for displaced parking. The road is sufficiently wide enough to allow this without detriment to local movements).

Loading bays as part of the s278 locations to be finally agreed.

Connect a new path and cycle lane to the Bevington Bush cul de sac on the north of the scheme thus improving connectivity for the wider users.

8. SUMMARY

The scheme accords with local and national policy to site development adjacent to good transport linkages and other attractions to minimise trips and share trip movements.

The site has a sustainable location and the site layout is designed to accord with good practice.

There are no operational issues that would arise if the development was to proceed as such the scheme would have little or no impact on the local network

It is considered that there are no reasons why the scheme should not be approved from a transportation point of view it does on have a residual impact that could be considered severe.