

8. Built Heritage

Introduction

- 8.1 This Chapter reports the outcome of the assessment of likely significant environmental effects arising from the Proposed Scheme in relation to Built Heritage.
- 8.2 The Chapter describes the consultation that has been undertaken during the EIA, the scope of the assessment and assessment methodology, and includes a summary of the baseline information that has informed the assessment.
- 8.3 A number of effects have been avoided in advance of the assessment and where relevant these are clearly stated. The assessment reports on the likely significant environmental effects, the further mitigation measures required to prevent, reduce or offset any significant adverse effects, or further enhance beneficial effects. The conclusions are provided both in terms of the residual effects and whether these are considered significant.
- 8.4 This Chapter, and its associated appendices, is intended to be read as part of the wider ES with particular reference to the introductory chapters of this ES (**Chapters 1-5**), as well as **Chapter 13: Cumulative Effects Assessment**.
- 8.5 With regard to the value or importance of the heritage assets (referred to as heritage significance) and the consideration of potential effects, there is a relationship between this Chapter and **Chapter 7: Townscape and Visual** due to the use of visual analysis to understand changes in setting.

Legislative Framework and Guidance

- 8.6 The following legislation has informed the assessment of effects within this Chapter, and is detailed further **Appendix 8.1**:
- Planning (Listed Buildings and Conservation Areas) Act 1990ⁱ
- 8.7 The following policy and guidance has informed the assessment of effects within this Chapter, and is detailed further in **Appendix 8.1**:
- National Planning Policy Framework (NPPF) 2019ⁱⁱ and supporting National Planning Policy Guidance (PPG) 2020ⁱⁱⁱ; and
 - Draft Liverpool Local Plan (2018)^{iv}
 - Liverpool Unitary Development Plan 2002 (Saved Policies 2002)^v
- 8.8 This Chapter is supported by a **Heritage Assessment (Appendix 8.1)**, which provides an informed basis for the assessment of built heritage effects within this Chapter. The Heritage Assessment supports the planning application and proportionately assesses the significance of the heritage assets within the relevant study area, including the contribution made by setting. In accordance with paragraph 189 of the NPPF, this assessment is sufficient to understand the potential impact of the Proposed Scheme on the significance of the heritage assets. This has been undertaken in accordance with current best practice guidance contained in Good Practice Advice Note 3: The Setting of Heritage Assets, Historic England (2017)^{vi} and Good Practice Advice Note 2 on Managing Significance in Decision Taking in the Historic Environment, Historic England (2015)^{vii}.

Summary of Consultation

- 8.9 **Table 8.1** provides an overview of the consultation that has informed the methodology for assessment, the layout of the Proposed Scheme and the consideration of likely significant effects.

Table 8.1: Summary of Consultation

Body/ Organisation	Date and Form of Consultation	Summary
Liverpool City Council	Meeting on 26 November 2019	Discussion on scoping, identification of heritage assets and methodology
Historic England	Telephone call and email correspondence in November 2019	Discussion on scoping, identification of heritage assets and methodology
Merseyside Historic Environment Record	Email correspondence on 29 November 2019	Request and receipt of data from the Merseyside Historic Environment Record for the Study Area.
Liverpool City Council (LCC)	EIA Scoping Opinion, 06 February 2020	<p>Agreed that the scope of the Built Heritage assessment is adequate.</p> <p>Advised that the potential for mitigation will be limited and an application will need to address the proposal in the light of the requirements of NPPF paragraph 196. <i>“Where a development proposal will lead to less than substantial harm to the significance of a designated heritage asset, this harm should be weighed against the public benefits of the proposal including, where appropriate, securing its optimum viable use”.</i></p>
Historic England	Meeting on 17 January 2020	On-site discussion on proposed scheme, relevant heritage assets, methodology and likely effects.
Historic England	Response to inform LCC EIA Scoping Opinion, 27 January 2020	<p>The Scoping Opinion provided guidance on the method of assessment and consideration of potential impacts on designated heritage assets. It also identified that:</p> <p><i>‘We would also expect the Environmental Statement to consider the potential impacts on non-designated features of historic, architectural, archaeological or artistic interest, since these can also be of national importance and make an important contribution to the character and local distinctiveness of an area and its sense of place.’</i></p> <p>The response concluded:</p> <p><i>‘We are satisfied with the proposals put forward by the applicant’s consultants and have discussed this on site with them.’</i></p>

Body/ Organisation	Date and Form of Consultation	Summary
Merseyside Historic Environment Record	Email correspondence on 20 October 2020	Request and receipt of updated data from the Merseyside Historic Environment Record for the Study Area.

Scope of the Assessment

- 8.10 An EIA Scoping Report was submitted to LCC on 6 January 2020, as presented at **Appendix 2.1**. This section provides confirmation of the scope of the assessment presented within this Chapter following submission of the EIA Scoping Report.

Effects which are Not Significant

- 8.11 The following not significant effects were identified as part of the EIA Scoping Report and are not considered further in this Chapter. The effects and evidence to support this are outlined below and are described in the **Heritage Assessment (Appendix 8.1)**.

Physical change or alteration of above ground heritage assets within the Site

- 8.12 The Site (small parcel of land for construction works) is partially located within the grade II* listed Stanley Park Registered Park and Garden and the proposals have the potential to affect the significance of the designated heritage asset through physical change or alteration.
- 8.13 There are no above ground heritage assets located within the remainder of the Site that would be susceptible to physical change or alterations as a result of the Proposed Scheme during the construction or operational phase.

Change to the setting of above ground heritage assets outside the Site

- 8.14 A Study Area of 1 km from the Site boundary has been defined following a site visit, inspection of relevant heritage assets and taking into consideration the following factors:
- The nature and scope of the Proposed Scheme;
 - The proximity of heritage assets to the Proposed Scheme;
 - The degree of inter-visibility between the heritage assets and the Site taking into consideration, for instance, changes in topography as well as interposing townscape and landscape features; and
 - The significance of the relevant heritage assets and their setting.
- 8.15 Heritage assets located further than 1km from the Site boundary (outside the Study Area) are unlikely to experience significant effects on their setting due to the Proposed Scheme as a result of the intervening distance, built form, vegetation and topography. Therefore change in the setting of assets beyond the Study Area is unlikely to be considered significant and will not be considered within the ES.

- 8.16 A number of heritage assets are located within the Study Area but unlikely to experience significant effects on their setting due to the Proposed Scheme as there is no visibility of the Proposed Scheme due to intervening built form, distance, vegetation and topography. There are also no known functional or historic connections between these assets and the Site. Therefore change in the setting of assets in this area are unlikely to be considered significant and will not be considered within the ES. They will however be proportionately assessed within the accompanying **Heritage Assessment (Appendix 8.1)**.

Likely Significant Effects

- 8.17 The following effects are considered elsewhere in the ES:
- Change to landscape and townscape features (from larger built form) and visual are assessed in **Chapter 7: Townscape and Visual**.
- 8.18 The following effects (**Table 8.2**) are considered significant and are reported within this Chapter:

Table 8.2: Likely Significant Effects

Likely Significant Effect	Applicable Phase
Physical change / direct works to Stanley Park	Construction
Change in the setting of designated heritage assets	Construction / Operation

Extent of the Study Area

- 8.19 A Study Area of 1km from the Site boundary has been defined following a site visit and inspection of relevant heritage assets. As set out earlier at paragraph 8.14, a number of factors were taken into considering including proximity, degree of inter-visibility, the significance of heritage assets and the nature and scope of the Proposed Scheme. The Study Area is illustrated on the **Heritage Asset Plan (Figure 8.1)**.

Background Studies to inform the ES

- 8.20 The following background studies have informed this Chapter:
- **Heritage Assessment:** A detailed **Heritage Assessment (Appendix 8.1)** has been prepared in support of the planning application. This assessment has been carried out in accordance with the relevant statutory duties, planning policy and best practice guidance as set out earlier at paragraphs 8.6 to 8.8. The **Heritage Assessment (Appendix 8.1)** identifies the heritage significance of the relevant heritage assets and the impact of the Proposed Scheme upon that heritage significance; and
 - An inspection of the Site and appraisal of relevant heritage assets was undertaken in December 2019 and January and February 2020. A visit accompanied by Historic England was undertaken on 17 January 2020.

Assessment Methodology

- 8.21 In the absence of specific prescribed criteria for the assessment of impacts on built heritage the methodology for establishing the relative value or importance of heritage assets; the magnitude of impact; and the significance of effect is drawn from Design Manual for Roads and Bridges (Vol. 11 Section 2 Part 5, 2008) (DMRB)^{viii}. This assessment has been undertaken in accordance with Historic England's guidance '*Good Practice Advice in Planning Note 3: The Setting of Heritage Assets*' from 2017. The methodology has been agreed with the LCC Conservation Officer and Historic England (**Table 8.1**).
- 8.22 Analysis has also been supplemented by the findings from site visits. Site inspections sought to gauge the potential effects of the Proposed Scheme on the heritage assets, judge their relative heritage significance and importance within any grouping, and also how sensitive the understanding and appreciation of their heritage significance would be to further change.

Reporting of the Environmental Effect and Significance Criteria

- 8.23 The assessment of likely significant environmental effects as a result of the Proposed Scheme has taken into account the construction and operational phases.

Determining Sensitivity of Receptor

- 8.24 The heritage significance (value or importance) of the heritage assets (receptors) is defined on the basis of **Table 8.3** which has been informed by the DMRB and a clear understanding and appreciation of the heritage significance of each of the assets and the contribution of setting to their heritage significance. This has been undertaken in accordance with Historic England's more recent guidance and been informed by documented evidence, site surveys, archival research and professional opinion.
- 8.25 The **Heritage Assessment (Appendix 8.1)** is most relevant here to establish the heritage baseline and heritage significance of the heritage assets.

Table 8.3: Determining the Sensitivity of the Receptor

Sensitivity	Asset type
Very High	Standing buildings inscribed as of universal importance as World Heritage Sites
	Other buildings of recognised international importance
High	Scheduled monuments with standing remains
	Registered Battlefields
	Grade I and II* listed buildings
	Other listed buildings that can be shown to have exceptional qualities in their fabric or historical association not adequately reflected in the listing grade
	Grade I and II* registered parks and gardens
Medium	Conservation areas containing very important buildings
	Grade II listed buildings

Sensitivity	Asset type
	<p>Historic (unlisted) buildings that can be shown to have exceptional qualities in their fabric or historical association</p> <p>Grade II registered parks and gardens</p> <p>Conservation areas containing important buildings</p> <p>Historic townscape or built-up areas with historic integrity in their buildings, or built settings (e.g. including street furniture and other structures)</p>
Low	<p>'Locally listed' buildings and landscapes</p> <p>Historic (unlisted) buildings of modest quality in their fabric or historical association</p> <p>Historic townscape or built-up areas of limited historic integrity in their buildings, or built settings (e.g. including street furniture and other structures)</p>
Negligible	Assets of no architectural or historic note; buildings of an intrusive character

Determining the Magnitude of Change

- 8.26 The magnitude of change to heritage assets is assessed as outlined in the criteria in **Table 8.4**. The terminology used in **Table 8.4** (large, medium, small or negligible) is not in accordance with the guidance within the DMRB, however has been adopted to ensure consistency across the ES, through professional judgement. An equivalence exists with the DMRB terminology (major/ large, moderate/medium, minor/ small) and therefore is considered suitable to use.

Table 8.4: The Magnitude of Change to Heritage Assets

Magnitude of Change	Definition
Large	Change to key historic building elements, such that the asset is totally altered and much of its heritage significance is lost. Substantial change within the setting of an historic building leading to considerable loss of heritage significance of the asset
Medium	Change to many key historic building elements, such that the asset is clearly modified and there is some loss of heritage significance. Change within the setting of an historic building leading to some loss of heritage significance of the asset
Small	Changes to key historic building elements, such that the asset is slightly altered and there is some loss of heritage significance. Change within the setting of an historic building leading to a slight loss of heritage significance of the asset
Negligible	Slight changes to historic building elements or within its setting that hardly affect the heritage significance of the asset

Determining the Level of Effect

- 8.27 The level attributed to each effect has been assessed based on the magnitude of change due to the Proposed Scheme and the sensitivity of the affected receptor, as well as a number of other factors that are outlined in more detail in **Chapter 2: Approach to EIA**.
- 8.28 The magnitude of the change against value on the heritage assets is assessed as outlined in the criteria in **Table 8.5**, again utilised from a table within the DMRB and adapted to allow consistency across the ES as discussed above.

Table 8.5: Matrix to Support Determining the Level of Effect

Magnitude of change	Sensitivity (or value / importance)					
		Very High	High	Medium	Low	Negligible
	Large	Major	Major	Moderate to Major	Minor to Moderate	Negligible
	Medium	Major to Moderate	Moderate to Major	Moderate	Minor	Negligible
	Small	Moderate to Minor	Minor to Moderate	Minor	Negligible to Minor	Negligible
	Negligible	Negligible	Negligible	Negligible	Negligible	Negligible

- 8.29 Whilst the matrix provides ranges, the level of effect is confirmed as a single level and not a range, informed by professional judgement. A statement is also made as to whether the level of effect is '*Significant*' or '*Not Significant*', again based on professional judgement.
- 8.30 The level of effect to heritage assets is quantified based upon the particular heritage significance and setting of the asset and the nature of the effect on that significance. A detailed discussion is set out within the accompanying **Heritage Assessment (Appendix 8.1)**. The assessor has therefore exercised professional and reasoned judgment in determining which of the levels of effect is more appropriate and should be read in conjunction with the accompanying **Heritage Assessment (Appendix 8.1)**.
- 8.31 The following terms have been used to define the significance of the effects identified and these can be '*beneficial*' or '*adverse*':
- **Major effect:** where the Proposed Scheme is likely to cause a considerable change from the baseline conditions and the receptor has limited adaptability, tolerance or recoverability or is of the highest sensitivity. This effect is considered to be '*Significant*';
 - **Moderate effect:** where the Proposed Scheme is likely to cause either a considerable change from the baseline conditions at a receptor which has a degree of adaptability, tolerance or recoverability or a less than considerable change at a receptor that has limited adaptability, tolerance or recoverability. This effect is considered more likely to be '*Significant*' but will be subject to professional judgement;
 - **Minor effect:** where the Proposed Scheme is likely to cause a small, but noticeable change from the baseline conditions on a receptor which has limited adaptability, tolerance or

recoverability or is of the highest sensitivity or a considerable change from the baseline conditions at a receptor which can adapt, is tolerant of the change or/and can recover from the change. This effect is considered less likely to be '*Significant*' but will be subject to professional judgement; and

- **Negligible:** where the Proposed Scheme is unlikely to cause a noticeable change at a receptor, despite its level of sensitivity or there is a considerable change at a receptor which is not considered sensitive to a change. This effect is '*Not Significant*'.

Baseline Conditions

- 8.32 The baseline conditions have been established through an initial desktop survey to identify the relevant heritage assets within the Study Area. This desktop analysis was confirmed through a review of Historic England's National Heritage List for England, the Merseyside Historic Environment Record (HER) and other local resources. Desktop and archival research has contributed to an understanding of the historic development of the Site, heritage assets and surrounding area. As described above, a number of site visits have been undertaken.
- 8.33 The Site comprises of Anfield Stadium and land in-between Stanley Park including Anfield Road. It is currently in use as an area of hardstanding utilised as a car park for the Stadium. The Site also includes a separate smaller parcel of land within Stanley Park itself. The Stadium is located between Walton Breck Road and Anfield Road. The surrounding area is predominantly residential and characterised by a predominance of pre-1919 terraced housing. These have been partially redeveloped as part of the regeneration of the Walton Breck Road corridor.
- 8.34 Stanley Park and Anfield Cemetery collectively comprise a large area of open space immediately to the north of the Stadium. Stanley Park has been completely restored in two stages, 2010 and 2016, through a mixture of public and private funding, including significant investment by Liverpool Football Club (LFC). A large car park is located at the western end of Stanley Park; it is owned by the City Council and leased to LFC and Everton Football Club for exclusive use on their respective match days and event days. On non-match days the car park provides facilities for visitors to Anfield.
- 8.35 The **Heritage Assessment (Appendix 8.1)** sets out an assessment of the historic development of the Site. This has identified that the Site was originally open and rural during the mid-19th century before being more densely developed with housing in the late 19th century with both Stanley Park and Anfield Cemetery to the north. The name 'Anfield' was adopted in c.1890 and to the south of Anfield Road a network of housing has encroached into the area and the football ground established. By the 1950s, the football ground was altered and extended. The eastern portion of Stanley Park has been simplified and by 1977 this area accommodated a sports centre and a car park. Further extensions to the Stadium were undertaken in the late 20th century. In the early 21st century, buildings to the north of the Stadium (along Kemlyn Road) and to the east (Anfield Road) were demolished. More recently, the Main Stand has been redeveloped and extended. A number of improvement works have also been undertaken to Stanley Park as part of its wider regeneration.
- 8.36 The sensitive heritage assets are briefly described below. A more detailed description of their significance is provided in the **Heritage Assessment (Appendix 8.1)** and illustrated on the Heritage Asset Plan (**Figure 8.1**).

Stanley Park (Grade II* Registered Park and Garden)

- 8.37 Stanley Park is a fine example of a 19th century municipal park, designed by Edward Kemp, one of the most successful park designers of his day. It is one of three, planned simultaneously by the Liverpool Corporation as part of a coordinated plan to provide a rapidly expanding and overcrowded city, lacking in public open space, with a ring of attractive, municipally-funded and maintained parks in the interests of public health and social cohesion. The various buildings and structures were designed by the architect E. R. Robson. Its social significance is reinforced by its relationship with Anfield Cemetery to the north, and particularly with the stadiums of Everton and Liverpool football clubs, adjacent to the northern and southern boundaries of the park.

Anfield Cemetery (Grade II* Registered Park and Garden)

- 8.38 Anfield Cemetery is a nationally important example of a Victorian publicly funded cemetery by William Gay and Edward Kemp. It is known as an ambitious example of the wave of municipal cemeteries constructed across England in the 19th century. The scale and quality of the buildings and layout express the extent of the problem to be addressed in a city the size of Liverpool. It is also one of the City's grandest expressions of its long standing religious and ethnic diversity. The design and development of the Cemetery clearly and deliberately reflects the diverse range of religious and immigrant communities. Local architects Lucy & Littler and James Rhind were responsible for the cemetery structures. As a group, their buildings are a good example of mid-Victorian public architecture, expressed in the Gothic idiom.

Arkles Public House (Grade II Listed)

- 8.39 The Arkles is a late 19th century public house constructed of yellow brick with red brick and stone dressings, with a slate roof. It is of two storeys in height with an attic and has 3 x 3 bays. The exterior of the building has been little altered with the original function of the building as a public house remaining legible. The Arkles is primarily experienced from Anfield Road and Arkles Lane. The position, orientation and height of the building, facing north west, allows clear views and appreciation of the principal elevations of the public house.

No's 35-45 Anfield Road (Grade II Listed)

- 8.40 No's 35-45 Anfield Road consists of three pairs of semi-detached houses dating from the mid to late 19th century constructed from stucco, with a slate roof. Both elevations (front and rear) are designed in the Gothic architectural style, taking advantage of their position overlooking Stanley Park. The buildings form part of a typical domestic setting and are principally experienced from Anfield Road, Priory Road and Stanley Park. It is from these points that the architectural detailing and connection with Stanley Park is best appreciated.

Anfield Stadium (Non-Designated Heritage Asset)

- 8.41 The present Anfield Stadium contains no historic fabric, principally dating from the mid to late 20th century after successive phases and layers of development. The building therefore holds no architectural interest. The history of the Stadium is however of local interest, in particular its early origins and association with key figures, together with its role and prominence in the local community. Anfield Stadium is experienced from numerous points in the surrounding area due to its size and elevated position. It forms a key landmark from the eastern section of Stanley Park and along key routes such as Arkles Lane and Priory Road.

73 Anfield Road (Non-Designated Heritage Asset)

- 8.42 73 Anfield Road is a villa dating from 1876 for John Houlding, brewer and football promoter. The building is constructed from red and buff chequer-work brick with painted stone dressings lintels.

The roof is of slate flanked by projecting chimneys. The building holds historic interest with the football clubs of Liverpool and Everton. The building originally looked out over Stanley Park; however this view has been altered through mature trees and the construction of the car park to the south east of Stanley Park.

No's 31-33 Anfield Road (Non-Designated Heritage Asset)

- 8.43 No's 31-33 Anfield Road consist of semi-detached houses dating from the mid to late 19th century. They are constructed from stucco render with slate roofs. The buildings form part of a typical domestic setting. The buildings are principally experienced from Anfield Road where their architectural detailing is best appreciated, contrasting with the Gothic detailing of 35-35 Anfield Road.

Anfield Road School (Non-Designated Heritage Asset)

- 8.44 Anfield Road School dates to the late 19th century (c.1885) and is designed in the Domestic Revival architectural style for the Walton on the Hill School Board. The building is constructed from gault brick with red pressed brick dressings. The ventilation spire forms a striking landmark on Anfield Road. The building is primarily experienced from the corner of Anfield Road and Feltwell Road where its prominent corner position is best appreciated. The ventilation spire forms a key local landmark in short and long range views along Anfield Road.

Designated Heritage Assets

- 8.45 Designated heritage assets were identified and confirmed through a search of the Historic England Database and a search of the Merseyside HER on 29 November 2019 and again on 20 October 2020. The accompanying **Heritage Assessment (Appendix 8.1)** has been prepared to establish an appropriate and proportionate (built) heritage baseline for the purposes of EIA.

Table 8.6: Sensitive Designated Heritage Assets

Asset Type	Name	Grade	Sensitivity
Registered Park and Garden	Stanley Park	II*	High
Registered Park and Garden	Anfield Cemetery	II*	High
Listed Building	The Arkles Public House	II	Medium
Listed Building	35-37 Anfield Road	II	Medium
Listed Building	39-41 Anfield Road	II	Medium
Listed Building	43-45 Anfield Road	II	Medium

Non-Designated Heritage Assets

- 8.46 The NPPF identifies that heritage assets include both designated heritage assets and assets identified by the local planning authority (including local listing).
- 8.47 Liverpool City Council does not currently maintain a local list or a list of formally identified non-designated heritage assets within the area.
- 8.48 Historic England Guidance states that:

'Non-designated heritage assets include those that have been identified in a Historic Environment Record, in a local plan, through local listing or during the process of considering the application.'

- 8.49 The below buildings were recorded as being on the Merseyside HER on 29 November 2019. The accompanying **Heritage Assessment (Appendix 8.1)** has been prepared to establish an appropriate and proportionate (built) heritage baseline for the purposes of EIA.

Table 8.7: Sensitive Non-Designated Heritage Assets

Asset Type	Name of Asset	Grade	Sensitivity
Non-Designated Heritage Asset	Anfield Stadium	N/A	Low
Non-Designated Heritage Asset	73 Anfield Road	N/A	Low
Non-Designated Heritage Asset	31-33 Anfield Road	N/A	Low
Non-Designated Heritage Asset	Anfield Road School	N/A	Low

- 8.50 The above designated and non-designated heritage assets identified above at **Table 8.6** and **8.7** are illustrated on the Heritage Asset Plan (**Figure 8.1**).

Future Baseline

- 8.51 The baseline for built heritage is not anticipated to change without the implementation of the Proposed Scheme.

Sensitive Receptors

- 8.52 The sensitive receptors are set out in **Tables 8.6** and **8.7** above and have been considered within the ES. The other receptors located within the Study Area which are unlikely to experience significant effects have been proportionately assessed within the accompanying **Heritage Assessment (Appendix 8.1)**. They are not considered further within the ES.
- 8.53 A number of heritage assets are located within the Study Area but unlikely to experience significant effects on their setting due to the Proposed Scheme as there is no visibility of the Proposed Scheme due to intervening built form, distance, vegetation and topography. There are also no known functional or historic connections between these assets and the Site. Therefore change in the setting of assets in this area are unlikely to be considered significant and will not be considered within the ES. They will however be proportionately assessed within the accompanying **Heritage Assessment (Appendix 8.1)**.

Primary and Tertiary Mitigation

Construction Phase

- 8.54 The following primary and tertiary mitigation which has been evaluated as part of the construction phase assessment are outlined below.

- As outlined in **Chapter 4: Description of the Proposed Scheme**, temporary, secure fencing, barriers or hoardings around the perimeter of the Site will be established at the outset. This will partially screen the visual impact of the construction activities.
- The construction site will primarily be contained within the existing match day parking and fan zone area adjacent to the north of Anfield Road and south of Stanley Park, minimising potential impacts on the Park and sensitive views from within the Park.
- Trees being retained will be subject to appropriate protection measures during the construction process, minimising potentially adverse effects on trees and in particular the protected trees within the Park.
- The implementation of a Construction Environment Management Plan (CEMP) will assist in containing and managing the construction process of the Proposed Scheme.

Operational Phase

8.55 The following primary and tertiary mitigation which has been evaluated as part of the operational phase assessment is outlined below.

- As outlined in **Chapter 4: Description of the Proposed Scheme**, the external appearance of the new stand echoes that of the Main Stand, maintaining a similar design approach and palette of materials. The primary material is red facing brickwork, enclosing elements of glazing and cladding with profiled metal cladding to the roof and gables. As with the Main Stand, no reflective materials are proposed (with the exception of glazing) to reduce glaring in longer range views from Stanley Park and Anfield Cemetery.
- The introduction of glazed elements fronting onto Stanley Park to allow views across the Park, and to create a positive relationship between the Stadium and the Park.
- The previously approved scheme involved continuing the metal roof trusses from the Main Stand around onto the Anfield Road Stand. This has been removed from the Proposed Scheme to assist in reducing the perceived mass of the building in views from the surrounding area.
- Creation of a high quality public realm which reflects its position in relation to Stanley Park, enhances the relationship between the Park and the Stadium, and prioritises pedestrian movement.

Assessment of Effects, Secondary Mitigation and Residual Effects

Construction Phase

Change in the setting of heritage assets

8.56 The assessment below is in accordance with the guidance set out in **Tables 8.3, 8.4 and 8.5**. As set out within **Chapter 4**, it has been assumed that there will be a 2 year construction timeframe.

Effects on Stanley Park

8.57 There are no direct impacts to heritage assets during the construction phase (other than minor works to Stanley Park, as outlined in the next section). However, there are several forms of

temporary effects that may affect the heritage assets during this phase. This includes the temporary diminution in the quality of the setting of heritage assets, from the presence of mobile cranes, visible machinery, earthworks and material management and construction traffic movements. These may result in change in the setting of heritage assets and increased visual intrusion and noise. The risk of such effects will be partially mitigated in the context of the primary and tertiary mitigation described earlier in this Chapter. However, overall, such changes would detract from the experience of the heritage significance of a number of heritage assets within the Study Area.

- 8.58 During construction it is intended the operation of the Stadium will be maintained at its existing capacity. More disruptive works such as demolition of the existing roof and the construction new stand will be carried out during the closed summer season. Anfield Road will be closed to normal traffic for the construction period.
- 8.59 As described above and within the **Heritage Assessment (Appendix 8.1)**, the Site forms a part of the overall setting of Stanley Park (registered park and garden) and therefore makes a contribution to significance due to its proximity and historic connections with the park. It is also visible from intermittent points within Stanley Park including Dahlia Walk, its middle ground and recreational eastern portions. As described above, the construction phase operations will change this character to include machinery, vehicle movements, earthworks and material movements as well as construction works. The visual and noise impacts of these works are considered to reduce the contribution of the Site, as part of the setting of the park.
- 8.60 The sensitivity of Stanley Park is considered to be high. The magnitude of change is considered to be medium. Therefore, there is likely to be an indirect, temporary, adverse effect which is considered to be moderate. The effect is considered to be Significant.

Effects on Anfield Cemetery

- 8.61 Similarly, the Site forms part of the wider setting of Anfield Cemetery (registered park and garden) and the construction phase of the Proposed Scheme will change the character of the Site to include machinery, vehicle movements, earthworks and material movements as well as construction works. The visual and noise impacts of these works will reduce the tranquil character of the cemetery. It is however less impactful (when compared to Stanley Park) due to the distance between these asset and the Site and the filtering effect of landscaping. It also takes into consideration the nature of the significance and setting of the registered park and garden.
- 8.62 As set out earlier, the sensitivity of Anfield Cemetery is considered to be high. The magnitude of change is considered to be small. Therefore, there is likely to be an indirect, temporary, adverse effect which is considered to be minor. The effect is considered to be Not Significant.

Effects on No's 35-45 Anfield Road

- 8.63 The Site is located to the south east of the No's 35-45 Anfield Road (listed buildings) and forms part of their setting and makes a contribution in terms of its visual connections and position along Anfield Road. The visual and noise impacts of the aforementioned construction works are considered to reduce the appreciation of the assets surroundings.
- 8.64 The sensitivity of No's 35-45 Anfield Road is considered to be medium. The magnitude of change is considered to be medium. Therefore, there is likely to be an indirect, temporary, adverse effect which is considered to be moderate. The effect is considered to be Significant.

Effects on No's 31-33 Anfield Road

- 8.65 Beyond these assets to the north is No 31-33 Anfield Road (non-designated heritage asset) which is broadly assessed in this Chapter and in the **Heritage Assessment (Appendix 11.1)**. As with the listed buildings, the Site forms part of its setting and makes a contribution in terms of its visual connections and position along Anfield Road. The visual and noise impacts of the aforementioned construction works are considered to reduce the appreciation of the assets surroundings, albeit recognising it is of low significance.
- 8.66 As set out earlier, the sensitivity of No 31-33 Anfield Road is considered to be low. The magnitude of change is considered to be medium. Therefore, there is likely to be an indirect, temporary, adverse effect which is considered to be minor. The effect is considered to be Not Significant.

Effects on the Arkles Public House

- 8.67 The Arkles Public House (listed building) is located to the south east of the Site and forms part of its wider setting and makes a limited contribution in terms of its visual connections and position along Anfield Road. The visual and noise impacts of the aforementioned construction works are considered to reduce the appreciation of the assets surroundings. The building is however largely screened by intervening buildings and mature trees.
- 8.68 The sensitivity of Arkles Public House is considered to be medium. The magnitude of change is considered to be small. Therefore, there is likely to be an indirect, temporary, adverse effect which is considered to be minor. The effect is considered to be Not Significant.

Effects on 73 Anfield Road

- 8.69 To the south east of the Site, adjacent to the red line boundary, is 73 Anfield Road (non-designated heritage asset). The Site forms part of its setting and contributes towards its significance through its historic connections and relationship with one another. As previously mentioned, the construction phase operations will change the character of the area through the extent of machinery, vehicle movements, earthworks and material movements as well as construction works. The visual and noise impacts of these works are considered to reduce the contribution of the Site to the non-designated heritage asset. It is considered to be greater than other assets due to its close proximity.
- 8.70 The sensitivity of 73 Anfield Road is considered to be low. The magnitude of change is considered to be large. Therefore, there is likely to be an indirect, temporary, adverse effect which is considered to be moderate. The effect is considered to be Significant.

Effects on Anfield Road School

- 8.71 To the south east of the Site, approximately 360m, is Anfield Road School (non-designated heritage asset). The Site forms part of its setting and contributes towards its significance through its relationship with Anfield Road and views along it. As previously mentioned, the construction phase operations will change the character of the area through the extent of machinery, vehicle movements, earthworks and material movements as well as construction works. The visual impact of these works are considered to reduce the contribution of the Site to the non-designated heritage asset.
- 8.72 The sensitivity of Anfield Road School is considered to be low. The magnitude of change is considered to be medium. Therefore, there is likely to be an indirect, temporary, adverse effect which is considered to be minor. The effect is considered to be Not Significant.

Physical change or alteration of heritage assets within the Site

Effects on Stanley Park

- 8.73 During construction, a compound will be provided for use by contractors for the Proposed Scheme. This will include site offices and welfare facilities and will be located within Stanley Park (registered park and garden). The location of the compound has been confined to the modern car park which was constructed in c.1977 and has recently been resurfaced and improved. Its location ensures that there is no removal of any original parkland features or landscaping. Following completion, this area will be restored to current conditions, or improved.
- 8.74 The sensitivity of Stanley Park is considered to be high. Its location is within the least sensitive part of the registered park and is confined to a modern car park. The magnitude of change is considered to be small. There will be a direct adverse effect which is considered to be minor. The effect is considered to be Not Significant.
- 8.75 Overall, due to the size of the registered park and garden and its differing character areas and ultimately the significance of Stanley Park, these works together with the change within its setting are not considered to give rise to a greater effect than moderate adverse, with that moderate effect only occurring at the eastern end of the park. The remaining aspects of Stanley Park will be unaffected.

Effects on Anfield Stadium

- 8.76 As set out in this Chapter and in more detail at **Heritage Assessment (Appendix 11.1)**, Anfield Stadium (non-designated heritage asset) is of limited significance and which is confined to its historic use of the Site rather than the structure of the Stadium itself which is modern in date. The Proposed Scheme involves the alteration and extension of the existing Anfield Road Stand which was constructed in c.1965 and c.1998. The stand will remain fully functional throughout the majority of the works, in particular during the football season.
- 8.77 The existing roof of the Anfield Road Stand will be subject to demolition, as will the steel and concrete upper tier. A lightweight crane will be required on the pitch side to assist with supporting and lowering dismantled elements. These works will visually impact upon the non-designated heritage asset due to the proximity and extent of the works.
- 8.78 The sensitivity of Anfield Stadium is considered to be small. The magnitude of change is considered to be medium. There will be a direct but adverse effect which is considered to be minor. The effect is considered to be Not Significant.

Secondary Mitigation or Enhancement

- 8.79 No additional mitigation or enhancement over and above that which has been evaluated as part of the Proposed Scheme is required.

Residual Effect

- 8.80 The effects remain the same as identified above.

Operational Phase

Change in the setting of heritage assets

- 8.81 The assessment below is in accordance with the guidance set out in **Tables 8.3, 8.4 and 8.5** and should be read alongside **Chapter 4: The Proposed Scheme**.
- 8.82 Effects associated with the operation of the Proposed Scheme which could affect the setting and therefore significance of the heritage assets include, visual and other changes associated with the development of the new stand, removal and relocation of Anfield Road and landscaping. Other effects include noise (from both match days and events) associated with the general operations of the Proposed Scheme.
- 8.83 As set out above, primary mitigation measures have been developed to reduce effects of the Proposed Scheme in accordance with Historic England setting guidance.

Effects on Stanley Park

- 8.84 The Proposed Scheme involves the construction of the Anfield Road Stand which will extend towards the immediate southern boundary of Stanley Park. A series of viewpoints have been prepared to illustrate the visual impact of the Proposed Scheme (included in **Appendix 7.4 to Chapter 7: Townscape and Visual**). These viewpoints illustrate/show that the Proposed Scheme will be visible from within various parts of Stanley Park. The Proposed Scheme will increase the scale, massing and height of the Stadium from a number of views within Stanley Park (including Views 3, 4, 7 and 9). As with the Main Stand, it will be visible from the less sensitive and decorative informal landscape (middle ground) and the eastern areas of the park, thereby minimising the impact of the proposals on the more formal and decorative elements of the designed landscape.
- 8.85 The Proposed Scheme will be largely concealed or filtered in views from the western side of the park. The new stand will also not alter or interrupt any intended or designed views from the park, all of which were intended to be views northwards out of the park towards Anfield Cemetery and to the surrounding countryside and the wider area beyond.
- 8.86 As set out further within the **Heritage Assessment (Appendix 8.1)**, the increased visibility of Anfield Stadium from within Stanley Park is considered to adversely affect the significance of the registered park and garden. The sensitivity of Stanley Park is considered to be high. The magnitude of change is considered to be small. Therefore, there is likely to be an indirect adverse effect which is considered to be minor to moderate. The effect is considered to be Significant.

Effects on Anfield Cemetery

- 8.87 As illustrated on the Viewpoints (**Appendix 7.4 to Chapter 7: Townscape and Visual**), the Proposed Scheme will be clearly visible from within the centre of Anfield Cemetery, alongside the existing Main Stand (Views 5 and 6). Prior to the construction of the Main Stand, the strong sense of enclosure and mature planting to its boundaries limited views out to the surrounding area. The Proposed Scheme will alter, to a degree, this sense of enclosure and verdant character by further introducing built form of a greater height and mass within views from the registered park and garden. This distracts from the appreciation of Anfield Cemetery.
- 8.88 The Proposed Scheme will not however affect the sense of calmness and tranquillity which is gained from within the cemetery nor will it disrupt views of key architectural elements such as

the South Chapel, Crematorium or lodges. Key views from the key entrances into the cemetery will also remain.

- 8.89 As set out earlier, the sensitivity of Anfield Cemetery is considered to be high. The magnitude of change is considered to be small. Therefore, there is likely to be an indirect adverse effect which is considered to be minor to moderate. The effect is considered to be Significant.

Effects on No's 35-45 Anfield Road

- 8.90 In relation to No's 35 to 45 Anfield Road, the operation phase of the Proposed Scheme will not change, alter or harm the key elements of setting that contribute to the significance of the listed buildings along Anfield Road. This is principally due to the orientation of view, facing away from the Site. The Proposed Scheme will however alter the way in which these properties are experienced and will result in a change to the traditional route of Anfield Road as a street by its realignment and development at the eastern end. The Proposed Scheme will partially diminish the significance of the listed buildings in these views.

- 8.91 The sensitivity of No's 35-45 Anfield Road is considered to be medium. The magnitude of change is considered to be small. Therefore, there is likely to be an indirect adverse effect which is considered to be minor. The effect is considered to be Not Significant.

Effects on No's 31-33 Anfield Road

- 8.92 Similarly No's 31 to 33 Anfield Road, the operation phase of the Proposed Scheme will not change, alter or harm the those key elements of setting that contribute to the significance of the buildings along Anfield Road due to the orientation of view. It will however alter the way in which these properties are experienced and will result in a change to the traditional route of Anfield Road as a street by its realignment and development at the eastern end. This will partially diminish the significance of the non-designated heritage asset.

- 8.93 As set out earlier, the sensitivity of No 31-33 Anfield Road is considered to be low. The magnitude of change is considered to be small. Therefore, there is likely to be an indirect adverse effect which is considered to be negligible to minor. The effect is considered to be Not Significant.

Effects on the Arkles Public House

- 8.94 The Proposed Scheme will be visible within the context of the Arkles Public House in distant views along Anfield Road, from the south east. These views do not however contribute towards the significance of the listed building. Those aspects of setting which do contribute, principally from the junction of Anfield Road and Arkles Lane will remain due to the orientation of view. The Proposed Scheme will not affect the significance of the listed building as an elaborate 19th century public house.

- 8.95 The sensitivity of Arkles Public House is considered to be medium. The magnitude of change is considered to be negligible. Therefore, there is likely to be an indirect effect which is considered to be negligible. The effect is considered to be Not Significant.

Effects on 73 Anfield Road

- 8.96 The operation phase of the Proposed Scheme will sit alongside 73 Anfield Road in views from Anfield Road and Arkles Lane. The height and mass of the new stand is considered to distract from the presence of 73 Anfield Road in these views. There is however sufficient setback between the non-designated heritage asset and the new stand. The realigned Anfield Road is proposed to be constructed from high quality materials to integrate within the proposed new

public realm, and landscaping to the immediate north of the stand. This will improve its immediate surroundings which consists of a tarmac surfaced car park.

- 8.97 The sensitivity of 73 Anfield Road is considered to be low. The magnitude of change is considered to be medium. Therefore, there is likely to be an indirect adverse effect which is considered to be minor. The effect is considered to be Not Significant.

Effects on Anfield Road School

- 8.98 As set out in the **Heritage Assessment (Appendix 8.1)**, Anfield Road School and its projecting ventilation tower is experienced alongside Anfield Road in short and long range views. The Proposed Scheme will conceal distant views through the redevelopment of the Site. These views are, however, relatively minor and the local significance of the building is not readily appreciable at this distance. Views from the junction of Anfield Road and Skerries Road eastwards towards the non-designated heritage asset will remain, allowing for a continued appreciation of the architectural detailing of the building and its ventilation tower.
- 8.99 The sensitivity of Anfield Road School is considered to be low. The magnitude of change is considered to be negligible. Therefore, there is likely to be an indirect effect which is considered to be negligible.

Physical change or alteration of heritage assets within the Site

Effects on Anfield Stadium

- 8.100 As set out earlier, the construction compound within Stanley Park will be removed and the area restored to current conditions, or improved. The sensitivity of Stanley Park is considered to be high. The magnitude of change is considered to be negligible. There will be a direct but adverse effect which is considered to be negligible. The effect is considered to be Not Significant.
- 8.101 As set out in this Chapter and in more detail at **Heritage Assessment (Appendix 8.1)**, Anfield Stadium (non-designated heritage asset) is of limited significance and which is confined to its historic use of the Site rather than the structure of the Stadium itself which is modern in date. The Proposed Scheme will provide a new stand to Anfield Road to allow for the continued use of the Site for Liverpool Football Club. These works involve no removal of any features of interest and will not affect the non-designated heritage asset.
- 8.102 The sensitivity of Anfield Stadium is considered to be low. The magnitude of change is considered to be negligible. There will be a direct effect which is considered to be negligible. The effect is considered to be Not Significant.

Secondary Mitigation or Enhancement

- 8.103 No additional mitigation or enhancement over and above that which has been evaluated as part of the Proposed Scheme is required.

Residual Effect

- 8.104 The effects remain the same as identified above.

Limitation and Assumptions

8.105 To ensure transparency within the EIA process, the following limitations and assumptions have been identified:

- The list of heritage and non-heritage asset assets within the Study Area has been compiled from information provided by the Merseyside HER and the National Heritage List for England.
- This Chapter is focussed on built heritage only. A Desk Based Archaeological Assessment has been prepared which assesses the potential impacts on buried archaeological remains. This assessment is submitted alongside the planning application.

Summary

8.106 **Table 8.8** provides a summary of the effects, receptors, residual effects and a conclusion as to whether the effect is significant or not significant.

Table 8.8: Summary of Residual and Significant Effects

Effect	Receptor	Residual Effect	Is the Effect Significant?
Construction Phase			
Change in the setting of heritage assets outside the Site.	Stanley Park (grade II* registered park and garden)	Moderate adverse	YES
	35-37 Anfield Road (grade II listed building)		
	39-41 Anfield Road (grade II listed building)		
	43-45 Anfield Road (grade II listed building)		
	73 Anfield Road (non-designated heritage asset)		
	Anfield Cemetery (grade II* registered park and garden)	Minor adverse	NO
	Arkles Public House (grade II listed building)		
	31-33 Anfield Road (non-designated heritage asset)		
	Anfield Road School (non-designated heritage asset)		
	Anfield Stadium (non-designated heritage asset)		
Physical change or alteration of heritage assets within the Site.	Stanley Park (grade II* registered park and garden)	Minor adverse	NO
	Anfield Stadium (non-designated heritage asset)	Negligible	NO
Operational Phase			
Change in the setting of heritage assets outside the Site.	Stanley Park (grade II* registered park and garden)	Minor to Moderate adverse	YES
	Anfield Cemetery (grade II* registered park and garden)		
	35-37 Anfield Road (grade II listed building)	Minor adverse	NO
	39-41 Anfield Road (grade II listed building)		
	43-45 Anfield Road (grade II listed building)		
	73 Anfield Road (non-designated heritage asset)		
	31-33 Anfield Road (non-designated heritage asset)		
	Arkles Public House (grade II listed building)	Negligible	NO

Effect	Receptor	Residual Effect	Is the Effect Significant?
Physical change or alteration of heritage assets within the Site.	Anfield Stadium (non-designated heritage asset)	Negligible	NO
	Anfield Road School (non-designated heritage asset)		
	Stanley Park (grade II* registered park and garden)		
	Anfield Stadium (non-designated heritage asset)		

Reference List

- i The Planning (Listed Buildings and Conservation Areas) Act 1990
- ii MHCLG '*National Planning Policy Framework*' (2019)
- iii MHCLG '*National Planning Practice Guidance*' (2020)
- iv Draft Liverpool Local Plan (2018)
- v Liverpool Unitary Development Plan (2002)
- vi Historic England '*Good Practice Advice Note 3: The Setting of Heritage Assets*' (2017)
- vii Historic England '*Good Practice Advice Note 2: Managing Significance in Decision Taking in the Historic Environment*' (2015)
- viii DMRB '*Design Manual for Roads and Bridges*' (2008)